

# **SECTION 7. PLAN MAINTENANCE PROCEDURES**

This section details the formal process that will ensure that the HMP remains an active and relevant document and that the Planning Partnership maintains their eligibility for applicable funding sources. The plan maintenance process includes a schedule for monitoring and evaluating the plan annually and producing an updated plan every five years. In addition, this section describes how public participation will be integrated throughout the plan maintenance and implementation process. It explains how the mitigation strategies outlined in this plan update will be incorporated into existing planning mechanisms and programs, such as comprehensive land use planning processes, capital improvement planning, and building code enforcement and implementation. The plan's format allows sections to be reviewed and updated when new data become available, resulting in a plan that will remain current and relevant.

The plan maintenance matrix shown in Table 7-1 provides a synopsis of responsibilities for plan monitoring, evaluation, and update, which are discussed in further detail in the sections below.

Table 7-1. Plan Maintenance Matrix

Task	Approach	Timeline	Lead Responsibility	Support Responsibility
Monitoring	Outreach to planning partners to recommend update of mitigation strategies and progress toward implementation of project; identification of new projects; and to provide updated information on funding opportunities.	Each June or after the occurrence of a presidentially declared disaster	Jurisdictional points of contact identified in Section 8 (Planning Partnership) and Section 9 (Jurisdictional Annexes)	Jurisdictional implementation lead identified in Section 8 (Planning Partnership) and Section 9 (Jurisdictional Annexes)
Evaluation	Review the status of previous actions as submitted by the monitoring task lead and support to assess the effectiveness of the plan; compile and finalize update of mitigation strategy.	Updated progress report completed by September 30 of each year	Jurisdictional points of contact identified in Section 8 (Planning Partnership) and Section 9 (Jurisdictional Annexes)	Alternate jurisdictional points of contact.
Update	Reconvene the planning partners, at a minimum, every 5 years to guide a comprehensive update to review and revise the plan.	Every 5 years or upon major update to Comprehensive Plan or after the occurrence of a major disaster	Onondaga County HMP Coordinator	Jurisdictional points of contacts identified in Section 8 (Planning Partnership) and Section 9 (Jurisdictional Annexes)

## 7.1 MONITORING, EVALUATING AND UPDATING THE PLAN

The procedures for monitoring, evaluating, and updating the plan are provided below.

The HMP Coordinator is assigned to manage the maintenance and update of the plan during its performance period. The HMP Coordinator will convene the Planning Partnership and be the prime point of contact for





questions regarding the plan and its implementation as well as to coordinate incorporation of additional information into the plan.

The Project Team shall manage the monitoring, evaluation and updating responsibilities identified in this section. As of the date of this plan, primary and secondary mitigation planning representatives (points-of-contact) are identified in each jurisdictional annex in Section 9 (Jurisdictional Annexes).

it shall be the responsibility of each jurisdiction and its representatives to inform the HMP Coordinator of any changes in representation.

Currently, the Onondaga County HMP Coordinator is designated as:

Ilana Cantrell, Planner Syracuse-Onondaga Planning Agency 421 Montgomery Street, 11<sup>th</sup> Floor Syracuse, NY 13202 315-435-8573

Email: <u>IlanaCantrell@ongov.net</u>

#### 7.1.1 Monitoring

The HMP Coordinator shall manage monitoring progress on, and evaluating the effectiveness of, the plan, and documenting annual progress. Each year, beginning one year after plan development, HMP Coordinator will provide outreach to the Planning Partnership to engage the departments, agencies and organizations involved in implementing mitigation projects or activities identified in their jurisdictional annexes (Section 9) of this plan, to review and update the progress of their mitigation strategies. This will be accomplish by contacting the Planning Partnership points of contact who are responsible for initiating and/or overseeing the mitigation projects.

It is anticipated that all participating partners will update the mitigation plan progress on an annual basis, providing an incentive for participants to refresh their mitigation strategies and to continue implementation of projects. In addition to progress on the implementation of mitigation actions, including efforts to obtain outside funding; and obstacles or impediments to implementation of actions, the information that POCs representatives shall be expected to document, as needed and appropriate include:

- Any grant applications filed on behalf of any of the participating jurisdictions
- Hazard events and losses occurring in their jurisdiction,
- Additional mitigation actions believed to be appropriate and feasible,
- Public and stakeholder input.

### 7.1.2 Integration of the HMP into Municipal Planning Mechanisms

Hazard mitigation is sustained action taken to reduce or eliminate the long-term risk to human life and property from natural hazards. Integrating hazard mitigation into a community's existing plans, policies, codes, and programs leads to development patterns that do no increase risk from known hazards or leads to redevelopment that reduces risk from known hazards. The Onondaga County Planning Partnership was tasked with identifying how hazard mitigation is integrated into existing planning mechanisms. Refer to Section 9 (Jurisdictional Annexes) for how this is done for each participating municipality. During this process, many municipalities recognized the importance and benefits of incorporating hazard mitigation into future municipal planning and regulatory processes.





The Planning Partnership representatives will incorporate mitigation planning as an integral component of daily government operations. Planning Partnership representatives will work with local government officials to integrate the newly adopted hazard mitigation goals and actions into the general operations of government and partner organizations. Further, the sample adoption resolution (Section 2 – Plan Adoption) includes a resolution item stating the intent of the local governing body to incorporate mitigation planning as an integral component of government and partner operations. By doing so, the Planning Partnership anticipates that:

- 1. Hazard mitigation planning will be formally recognized as an integral part of overall planning and emergency management efforts;
- The Hazard Mitigation Plan, Comprehensive Plans, Emergency Management Plans and other relevant planning mechanisms will become mutually supportive documents that work in concert to meet the goals and needs of County residents.

During the HMP annual review process, each participating municipality will be asked to document how they are utilizing and incorporating the Onondaga County HMP into their day-to-day operations and planning and regulatory processes. Additionally, each municipality will identify additional policies, programs, practices, and procedures that could be modified to accommodate hazard mitigation actions and include these findings and recommendations in the Annual HMP Progress Report. The following checklist was adapted from FEMA's Local Mitigation Handbook (2013), Appendix A, Worksheet 4.2. This checklist will help a community analyze how hazard mitigation is integrated into local plans, ordinances, regulations, ordinances, and policies. By completing the checklist, it will help municipalities identify areas that integrate hazard mitigation currently and where to make improvements and reduce vulnerability to future development.

Table 7-2. Safe Growth Check List

	Do you Do This?		Notes: How is it being done or how will this be utilized in the
Planning Mechanisms	Yes	No	future?
Operating, Municipal and Capital			
Improvement Program Budgets			
<ul> <li>When constructing upcoming</li> </ul>			
budgets, hazard mitigation actions			
will be funded as budget allows.			
Construction projects will be			
evaluated to see if they meet the			
hazard mitigation goals.			
Annually, during adoption process,			
the municipality will review			
mitigation actions when allocating			
funding.			
Do budgets limit expenditures on			
projects that would encourage			
development in areas vulnerable to natural hazards?			
Do infrastructure policies limit extension of existing facilities and			
services that would encourage			
development in areas vulnerable to			
natural hazards?			
Do budgets provide funding for			
hazard mitigation projects			
identified in the County HMP?			
rachtified in the County IIIvii:			





		ou Do is?	Notes: How is it being done or how will this be utilized in the
Planning Mechanisms	Yes	No	future?
Human Resource Manual			
<ul> <li>Do any job descriptions specifically</li> </ul>			
include identifying and/or			
implementing mitigation			
projects/actions or other efforts to			
reduce natural hazard risk?			
<b>Building and Zoning Ordinances</b>			
<ul> <li>Prior to, zoning changes, or</li> </ul>			
development permitting, the			
municipality will review the hazard			
mitigation plan and other hazard			
analyses to ensure consistent and			
compatible land use.			
Does the zoning ordinance discourage development or			
redevelopment within natural areas			
including wetlands, floodways, and			
floodplains?			
Does it contain natural overlay			
zones that set conditions for land			
use within those zones?			
Does the ordinance require			
developers to take additional			
actions to mitigate natural hazard			
risk?			
Do rezoning procedures recognize			
natural hazard areas as limits on			
zoning changes that allow greater			
intensity or density of use?			
Do the ordinances prohibit			
development within, of filling of,			
wetlands, floodways, and			
floodplains?			
Subdivision Regulations			
Do the subdivision regulations restrict the subdivision of land			
within or adjacent to natural hazard			
areas?			
Do the regulations provide for			
conservation subdivisions or cluster			
subdivisions in order to conserve			
environmental resources?			
Do the regulations allow density			
transfers where hazard areas exist?			
Comprehensive Plan			
Are the goals and policies of the			
plan related to those of the County			
HMP?			
Does the future land use map			
clearly identify natural hazard			
areas?			



		ou Do iis?	Notes:
Dlausius Mashautaus			How is it being done or how will this be utilized in the
Planning Mechanisms  • Do the land use policies discourage	Yes	No	future?
development or redevelopment with			
natural hazard areas?			
Does the plan provide adequate			
space for expected future growth in			
areas located outside natural hazard			
areas?			
Land Use			
Does the future land use map			
clearly identify natural hazard			
areas?			
Do the land use policies discourage			
development or redevelopment with			
natural hazard areas?			
Does the plan provide adequate			
space for expected future growth in			
areas located outside natural hazard			
areas?			
Transportation Plan			
Does the transportation plan limit			
access to hazard areas?			
Is transportation policy used to			
guide growth to safe locations?			
Are transportation systems			
designed to function under disaster			
conditions (e.g. evacuation)?			
Environmental Management			
Are environmental systems that			
protect development from hazards			
identified and mapped?			
Do environmental policies maintain			
and restore protective ecosystems?			
Do environmental policies provide			
incentives to development that is			
located outside protective			
ecosystems?			
Grant Applications			
Data and maps will be used as			
supporting documentation in grant			
applications.			
Municipal Ordinances			
When updating municipal			
ordinances, hazard mitigation will			
be a priority			
Economic Development			
Local economic development group			
will take into account information			
regarding identified hazard areas			
when assisting new businesses in			
finding a location.  Public Education and Outreach			
r udic Education and Outreach			



	Do you Do This?		Notes: How is it being done or how will this be utilized in the
Planning Mechanisms	Yes	No	future?
Does the municipality have any public outreach mechanisms / programs in place to inform citizens on natural hazards, risk, and ways to protect themselves during such events?			

#### 7.1.3 Evaluating

Evaluation of the mitigation plan is an assessment of whether the planning process and actions have been effective, if the HMP goals are being achieved, and whether changes are needed. The HMP Coordinator will consult with the Planning Partnership members to evaluate the effectiveness of the plan implementation, and to reflect changes that could affect mitigation priorities or available funding.

The status of the HMP will be discussed and documented at an annual plan review teleconference of the Planning Partnership.

The Onondaga County HMP Coordinator will ask POCs to assess progress toward meeting plan goals and objectives. These evaluations will assess whether:

- Goals and objectives address current and expected conditions.
- The nature or magnitude of the risks has changed.
- Current resources are appropriate for implementing the HMP and if different or additional resources are now available.
- Actions were cost effective.
- Schedules and budgets are feasible.
- Implementation problems, such as technical, political, legal or coordination issues with other agencies are presents.
- Outcomes have occurred as expected.
- Changes in county, city, town or village resources impacted plan implementation (e.g., funding, personnel, and equipment)
- New agencies/departments/staff should be included, including other local governments as defined under 44 CFR 201.6.

Finally, throughout the 5-year period, the HMP Coordinator will evaluate how other programs and policies have conflicted or augmented planned or implemented measures, and shall identify policies, programs, practices, and procedures that could be modified to accommodate hazard mitigation actions ("Implementation of Mitigation Plan through Existing Programs" subsection later in this section discusses this process). Other programs and policies can include those that address:

- Economic development
- Environmental preservation
- Historic preservation
- Redevelopment
- Health and/or safety
- Recreation





- Land use/zoning
- Public education and outreach
- Transportation

The Onondaga County HMP Coordinator shall be responsible for preparing an Annual HMP Progress Report for each year of the performance period, based on the information provided by the local Planning Agency and POCs members, and other information as appropriate and relevant. These annual reports will provide data for the five-year update of this HMP and will assist in pinpointing any implementation challenges. By monitoring the implementation of the HMP, the Planning Committee will be able to assess which projects are completed, which are no longer feasible, and what projects should require additional funding.

The HMP will be evaluated and revised following any major disasters, to determine if the recommended actions remain relevant and appropriate. The risk assessment will also be revisited to see if any changes are necessary based on the pattern of disaster damages or if data listed in the Section 5.4 (Hazard Profiles) of this plan has been collected to facilitate the risk assessment. This is an opportunity to increase the community's disaster resistance and build a better and stronger community.

#### 7.1.4 Updating

44 CFR 201.6.d.3 requires that local hazard mitigation plans be reviewed, revised as appropriate, and resubmitted for approval in order to remain eligible for benefits awarded under DMA 2000. It is the intent of the Onondaga County HMP Planning Partnership to update this plan on a five-year cycle from the date of initial plan adoption.

To facilitate the update process, the Onondaga County HMP Coordinator, with support of the Planning Partnership, shall use the second annual Planning Committee meeting to develop and commence the implementation of a detailed plan update program. Prior to the 5-year update The Onondaga County HMP Coordinator shall invite representatives from NYS DHSES to provide guidance on plan update procedures. This shall, at a minimum, establish who shall be responsible for managing and completing the plan update effort, what needs to be included in the updated plan, and a detailed timeline with milestones to assure that the update is completed according to regulatory requirements.

At this meeting, the project team shall determine what resources will be needed to complete the update and seek to secure these resources.

Following each five-year update of the mitigation plan, the updated plan will be distributed for public comment. After all comments are addressed, the HMP will be revised and distributed to all Planning Partners.

#### 7.1.5 Grant Monitoring and Coordination

Onondaga County recognizes the importance of having an annual coordination period that helps each planning partner identify multi-jurisdiction projects to pursue and to become aware of upcoming mitigation grant opportunities. The Onondaga County HMP Coordinator will keep the planning partners apprised of Hazard Mitigation Assistance grant openings.

Grant monitoring and coordination is expected to occur as needed or annually based on the availability of non-HMA or post-disaster funding opportunities.



# 7.2 IMPLEMENTATION OF MITIGATION PLAN THROUGH EXISTING PROGRAMS

Effective mitigation is achieved when hazard awareness and risk management approaches and strategies become an integral part of public activities and decision-making. Within the county there are many existing plans and programs that support hazard risk management, and thus it is critical that this hazard mitigation plan integrate and coordinate with, and complement, those existing plans and programs.

The "Capability Assessment" section of Section 6 (Mitigation Strategy) provides a summary and description of the existing plans, programs and regulatory mechanisms at all levels of government (federal, state, county and local) that support hazard mitigation within the county. Within each jurisdictional annex in Section 9 (Jurisdictional Annexes), the county and each participating jurisdiction identified how they have integrated hazard risk management into their existing planning, regulatory and operational/administrative framework ("existing integration"), and how they intend to promote this integration ("opportunities for future integration").

Other planning processes and programs to be coordinated with the recommendations of the hazard mitigation plan include the following:

- Emergency response plans
- Training and exercise of emergency response plans
- Debris management plans
- Recovery plans
- Capital improvement programs
- Municipal codes
- Community design guidelines
- Water-efficient landscape design guidelines
- Stormwater management programs
- Water system vulnerability assessments
- Community Wildfire Protection Plans
- Comprehensive Flood Hazard Management Plans
- Resiliency plans
- Community Development Block Grant-Disaster Recovery action plans
- Public information/improved public participation
- Educational programs
- Continued interagency coordination

The HMP Coordinator will strive to identify additional policies, programs, practices, and procedures that could be modified to accommodate hazard mitigation actions and include these findings and recommendations in the Progress Reporting.

#### 7.3 CONTINUED PUBLIC INVOLVEMENT

Onondaga County and participating jurisdictions are committed to the continued involvement of the public in the hazard mitigation process. This HMP update will continue to be posted on-line (<a href="http://www.ongov.net/planning/haz.html">http://www.ongov.net/planning/haz.html</a>). In addition, public outreach and dissemination of the HMP will include:

• Links to the plan on municipal websites of each jurisdiction with capability.





- Continued utilization of existing social media outlets (Facebook, Twitter) to inform the public of natural hazard events, such as floods and severe storms. Educate the public via the jurisdictional websites on how these applications can be used in an emergency situation.
- Promotion of articles or workshops on hazards to educate the public and keep them aware of the dangers of hazards.

The Onondaga County HMP Coordinator will be responsible for receiving, tracking, and filing public comments regarding this HMP. The public will have an opportunity to comment on the plan via the hazard mitigation website at any time.

The Onondaga County HMP Coordinator shall assure that:

- Public and stakeholder comment and input on the plan, and hazard mitigation in general, are collected, recorded and addressed, as appropriate.
- The Onondaga County HMP website is maintained and updated as appropriate.
- Copies of the latest approved plan are available for review at appropriate county facilities along with instructions to facilitate public input and comment on the plan.
- Public notices, including media releases, are made as appropriate to inform the public of the availability of the plan, particularly during plan update cycles.