



# Onondaga County Legislature

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**WAYS AND MEANS COMMITTEE REVIEW OF THE 2015 TENTATIVE BUDGET  
PUBLIC SAFETY COMMITTEE DEPARTMENTS - A.M.  
SEPTEMBER 24, 2014  
DAVID H. KNAPP, CHAIRMAN**

**MEMBERS PRESENT:** Mrs. Ervin, Mr. Jordan, Mr. May, Mr. Holmquist, Mr. Kilmartin

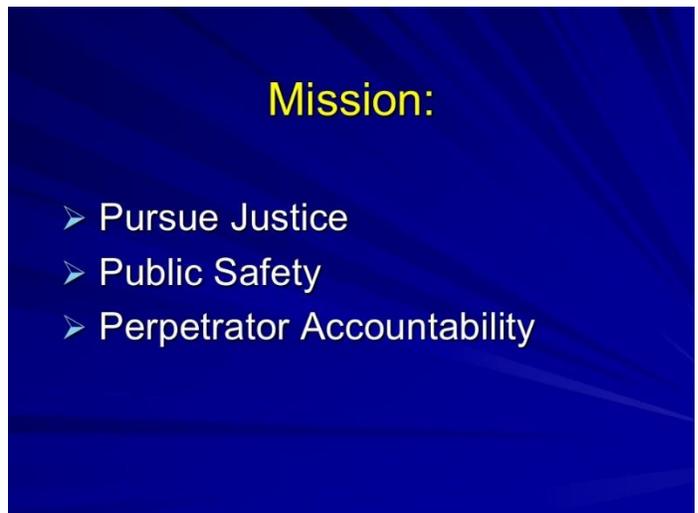
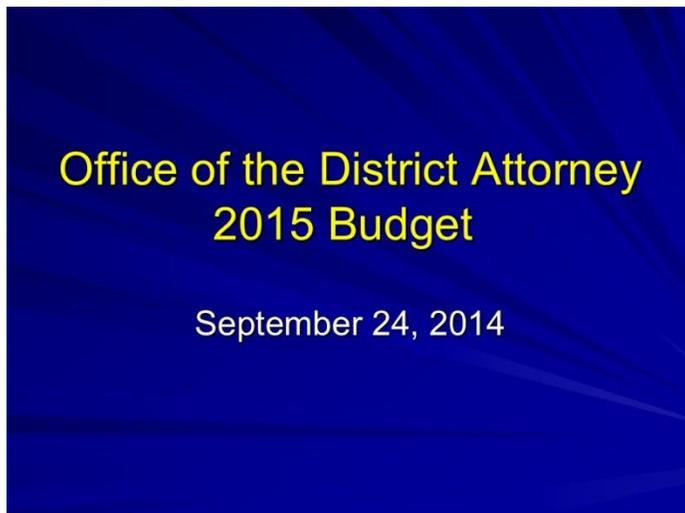
**MEMBERS ABSENT:** Ms. Williams

**ALSO PRESENT:** Chairman McMahon, Mr. Ryan, Dr. Chase, Mr. Corl, Mrs. Tassone, and see also attached list

Chairman Knapp called the meeting to order at 9.33 AM.

**DISTRICT ATTORNEY** – pg. 3-68: William Fitzpatrick, District Attorney; Dominic Trunfio, Deputy District Attorney; Lucille LoRe, Accountant 2

Mr. Fitzpatrick said they were a little behind so he would try to get through the presentation as quickly as possible and presented the following:



- *Mission is much tougher than it sounds*
- *Comes before them with a pretty good history of fiscal responsibility and working with the Legislature; has utmost respect for the Legislative branch of government*

## History of Fiscal Responsibility

- **1992**  
Inherited a budget ¾ Million in the Red. Since then this Office has had 22 Budgets, each one ended the year in the black.
- **2014**  
With the legislature’s continued support and assistance, will mark 23 straight years of running our operation in the black

## Workload, Staffing & Performance

1992  
vs.  
2014

- *By way of prospective national deficit was \$3.5 trillion in 1992 and is now \$17 trillion*

## 101 Line Comparison

- **1992**  
120 Full Time Employees = \$3.4 Million
- **2014**  
103 Full Time Employees = \$5.4 Million

## Volume of Cases

- **53,000** Cases Per Year Funneling in From Over 20 Different LE & Police agencies (Ranging From V&T’s - over 100,000 - to Violent Felonies)



- *101 line comparison increased to allot for raises and inflation since 1992, but staffing despite upticks in arrests and prosecutions dropped significantly – a promise he made if allowed to co-locate on the 4<sup>th</sup> floor of the courthouse*
- *Case volume is staggering at times; gives numbers about cases, but keep in mind that each one of those numbers involves an individual, some of the numbers are people that get phone calls in the middle of the night telling them they have just lost a loved one*

## We have seen a 40% workload increase just in the last 10 years

### Example: Felony Indictments

- **2001:** 1,035 Felony Indictments/SCIs
- **2013:** 1,415 Felony Indictments/SCIs

## 2013 Prosecutions

- 3,723 Felony Arrests
  - ✓ Almost 30% are violent felonies
- 1,415 Indictments/SCI’s
- 7,690 Misdemeanor Arrests
- Tens of Thousands of Violations and Vehicle & Traffic Dispositions

- *More indictments due to slight uptick in criminal activity, also better reporting, County is noted for education – people feel a better support system to report certain crimes, and new crime arenas, i.e. mortgage fraud cases, internet crimes*

**Projections for 2014**

Felony Indictments  
**1,450+**

Felony Trials **50+**

**Conviction Rate**

Overall 2013 Conviction Rate

- NYS Average: 94%
- **Onondaga County: 95%**

**Efficiency: Time to Disposition**

Overall Felonies

- NYS Average: 322 days
- **Onondaga County: 164 days**

Violent Felonies

- NYS Average: 367 days
- **Onondaga County: 184 days**

**Workload and Funding Comparisons**

- *Conviction rate above the statewide average, but more importantly efficiency- the time to disposition of these cases, can see overall felonies are almost half the statewide average and that results in a lot of savings to local taxpayer by not having to house people at the Public Safety Building, while they await trial, cuts down on assigned counsel costs, and other costs as well; acutely aware of overcrowding in the jail – ready, willing and able to assist the Legislature and County Executive in anyway*

## Workload Comparisons

- **Part I Crimes** Are the 7 Most Serious Crimes (*Murder, Rape, Robbery, Assault, Burglary, Larceny & Auto Theft*) Out of the 35 General Categories Listed in the Uniform Crime Report
- Onondaga County Ranks 4<sup>th</sup> Highest Out of 11 in the Number of **Part I Crimes**.
- Our ADA to **Part I Crimes** Ratio Ranks 5<sup>th</sup> Out of 11 Counties

## Total Part I Crime

County	**2014 Est. Population	*ADA's		Part I Crime	
		Current	Per 1000	***2012	Per 1000
1. Erie	919,866	89	0.10	29,306	31.9
2. Monroe	749,606	79	0.11	23,051	30.8
3. Westchester	968,802	119	0.12	14,019	14.5
4. Onondaga	468,387	48	0.10	13,987	29.9
5. Albany	306,945	37	0.12	9,335	30.4
6. Orange	375,592	42	0.11	8,518	22.7
7. Richmond	472,621	47	0.10	7,234	15.3
8. Niagara	214,249	23	0.11	6,641	31.0
9. Oneida	233,585	21	0.09	5,940	25.4
10. Dutchess	296,916	24	0.08	4,977	16.8
11. Rockland	320,903	31	0.10	3,792	11.8

## ADA Per Part I Crimes

County	**2013 Est. Population	*ADA's		Part I Crime	
		Current	Per Part I	***2013	Per 1000
1. Erie	918,086	89	354	31,468	34.3
2. Monroe	747,813	79	322	25,407	34.0
3. Oneida	233,556	21	304	6,380	27.3
4. Niagara	215,124	23	302	6,947	32.3
5. Onondaga	466,852	48	283	13,573	29.1
6. Albany	305,455	37	269	9,960	32.6
7. Dutchess	297,322	24	245	5,886	19.8
8. Orange	374,512	43	220	9,456	25.2
9. Richmond	470,728	46	155	7,146	15.2
10. Rockland	317,757	31	139	4,321	13.6
11. Westchester	961,670	119	126	14,949	15.5

## Comparative Crime Rates Downstate & Upstate

	2013		Crime Rate
	Population	Part I Crime	Per 1000
New York City	8,405,837	194,355	23.1
Non-New York City	11,276,339	236,561	21.0
NY State	19,565,754	430,916	22.0
11 Counties	5,327,472	126,800	23.8
Onondaga	468,387	13,987	29.9

- Number of ADA's right about where they ought to be to do things well
- Very disturbing to see Onondaga County higher than statewide average on comparative crime rates, significantly higher than Non-New York City - anything outside of the 5 boroughs

## Consider this Perspective in Summary...

Onondaga County's crime rate:

- **36% higher** than the NYS average
- **29% higher** than the NYC average
- **25% higher** than the 11 County average...

**Yet we rank 5<sup>th</sup> out of the 11 largest counties outside of NYC in ADAs per capita Part 1 Crime!!**

## Current Concerns

Our world is very different than it was 20 years ago!

- Hope this indicates to Legislators that they are doing their job efficiently with the work force they have
- Violent crime is beginning to tick up - had warned people about this

## Violent Crime is Up

- Gun homicides are at their highest levels in over a decade
- Murders increased 66% last year (27 total in 2013 up from 15 total in 2012)
- Property crimes are up
- Burglaries are up 7% higher than last year

## Gun Violence

- Since 2001 There Have Been Over 3,800 Shooting Incidents in the City of Syracuse
- 1,199 Persons Have Been Shot
- 1,061 Persons Survived
- 138 Homicides
- The District Attorney's Office Has Prosecuted Every Case Where an Arrest Was Made

- *Since 1992 has had very strict policy on illegal handguns, prosecute about 98% of the illegal handgun cases in Onondaga County, Feds take 1%-2%, County sentences have been higher than federal attorney; 1199 people have been shot in just over the last decade, many are alive because of the outstanding medical care in this community, sadly 138 people did not survive*

## Witness Intimidation

- Witness intimidation is rampant, critically impacting witness cooperation and our ability to successfully prosecute violent criminals
- Funds for witness protection and/or witness relocation are non-existent in our budget
- New York Prosecutors Research Institute(NYPTI) offers some witness relocation money but it is extremely limited

## Need for Translation Services and Interpreters

- We are seeing a fast growing population of non-English speaking witnesses, victims and defendants which is fueling a dramatic increase in translation services

- *Witness intimidation is the number 1 problem facing the Criminal Justice System today; have lost more murder cases in the last 12 months than they lost in the last 12 years – reason is simple, cases are based on uncooperative witnesses, many come to court, refuse to testify and face very few sanctions from the Criminal Justice System*
- *Acute need for translation services and interpreters has grown as the non-English speaking population of Onondaga County increases; many people come into this community with social services and customs that are foreign to America, need to educate them, particularly on venerable members of their society*

### Spike in Heroin, Synthetic Drugs and Prescription Drug Abuse

- During 2012-2013 there were 40 deaths due to heroin overdoses, some of the deceased also showing traces of prescription drugs in their blood
- DEA HIDTA Heroin Strike Force just intercepted 31 bricks of heroin totaling 31.5 grams on Interstate 81 headed for the streets of this community
- Prescription Drug Task Force

### Staying Ahead of Tech Savvy Criminals

- Use of computers, smart phones and the internet to commit and facilitate crimes including financial crimes, identity theft and child pornography
- The emergence of social media and smart phones as an avenue for evidence
- Requires constant training and new equipment

- *Spike in Heroin and synthetic drugs concerns him greatly, number of deaths shocking to him because people don't know what they are putting into their bodies; Prescription Drug Task Force has been operating in Onondaga County for the last 3 years, some Legislators are involved, trying to come up with solutions, one of the simple solutions would be for doctors to stop over prescribing painkillers – the root cause of the this problem; himself and Attorney General Eric Schneiderman have been very proactive in having police officers armed with naloxone, the antidote to heroin, also have Good Samaritan Law – if someone calls in a heroin overdose won't rush in and arrest people, first concern will be to save lives*
- *Some phones marketed today have significant encryption technology built into them, have to work with State and Federal governments to insure that law enforcement will have access to listen to phone conversations where appropriate*

### Combatting an Inaccurate Defense Bar & Media Driven Narrative about the Criminal Justice System

- "The justice system is broken."
- Wrongful Convictions
- Discovery Reform
- Judicial Drug Diversion and Drug Reform
- Raising the age of juvenile offenders

### 16 % Increase in Appellate Workload

- Trend of NYS & Federal Appellate Court: Creation of Multiple Appeals
  - From Sex Offender Designation
  - From Drug Case Sentences
- Judicial Error

- *Criminal Justice System not broken, works very well, very efficiently and very passionately; Sunday's Letter to the Editor said legal services in Onondaga County are suddenly equivalent to a third world country – can tell you this was not accurate, is statewide movement to create a statewide bureaucracy of the Public Defender System, will cost taxpayers of Onondaga County and NY millions and millions of dollars for a crisis that doesn't exist, they brought a lawsuit last year involving 5 cases from Onondaga County: 2 cases were ACD- adjourned in contemplation of dismissal, 1 case was an outright acquittal at trial, 1 case was conviction of lesser charge after trial and 5<sup>th</sup> was a predicate longtime felon, received lenient sentence from judge despite criminal record, don't know how anyone could look at those 5 cases and say the Criminal Justice System in Onondaga County is in crisis; good news 6 years ago NYS DA started Best Practices Committee, deals with best practices for combatting crime and avoiding wrongful convictions, also had mutual assistance component and ethics component, has now been copied in 30 states, suspect will be copied in all 50 states by this time next year*

## Judicial Error

- Violent criminals have had their convictions reversed because of judicial error
- We have had to or currently are preparing to re-try several cases including murders and sexual assaults

## Proactive Programs, Policies and Procedures that Effect Enhanced Performance and Success

- *Still fighting applies on conviction obtained in 1993 in Federal Court, somehow they never end; not to cast dispersions, have to deal with judicial error – currently preparing to retry about half a dozen sexual assaults and murders because of errors that judges have made in Onondaga County, no control over this, i.e. Judge tells defendants wife to sit outside because the potential jury pool was crowding the courtroom, this half-hour she spent outside the courtroom results in him having to retry a sodomy case involving an 83 year old victim*

## Sex Crime Prosecutions

- 1992 – Creation of the DA’s Office Special Victims Bureau
- 1996 – Creation of the Abused Person’s Unit of Sheriff and Syracuse Police
- 2011– McMahan/Ryan Child Advocacy Center
- Since August 2013 - a prosecutor has been co-located at the CAC as an integral part of the multi-disciplinary team

## Internet Crimes Against Children

Task Force Created in 2008:

- 14 Police officers from OCSO, NYSP, SPD
- Specialized ICAC Training
- Executed 113 Search warrants Leading to 78 Arrests and Felony Prosecutions for Possession and Distribution of Child Pornography
- 15 Enticement & Traveler Cases (up 50% from last year)

- *Started Special Victims Bureau almost immediately under his administration, combined some of the best police agencies in the County to create the Abused Person’s Unit, very proud of McMahan/Ryan Child Advocacy Center at its new location – if you haven’t had a chance to visit please call Linda Cleary and arrange a tour, will be amazed at the work people are doing there*
- *ICAC – proactive approach involves collaboration between different police agencies, some of these people have very little contact with Onondaga County, but don’t want a disaster happening, i.e. Today’s news Charlottesville – have some predator come into our community and try to abduct a child*

## R.I.S.K. PROGRAM

(Real-life Internet Safety for Kids)

Since it's Inception in 2007:

- 95 Presentations in Onondaga County
  - School Parent Groups, Schools and Organizations
  - Over 18,000 Kids, Parents & Teachers (up 20% from last year)
- Conducted Numerous Professional Trainings For Police Officers, Advocates & Counselors Who Work with Children

## CYBER JUSTICE DIVERSION PROGRAM

- Collaborative Effort Between DA's Office, Police Agencies, Educators and Parents
- Two Hour "Scared Straight" educational and disciplinary diversion program for teens and youths who have been caught sexting or cyber-bullying
- 20 Classes held since 2011
- 80 Teens have been referred since program inception

- *No cost to taxpayers, Jeremy Cali of the Special Victims Bureau speaks to kids and parents, amazing how naïve and unsophisticated parents can be about what their kids are up to in using both the internet, cell phones and other types of social media*
- *If someone is found be involved in illegal activity and they don't believe the person presents a danger to the community, this County has long been a leader in seeking alternatives to prison and diversion programs*

## "COLD CASE" TASK FORCE

- Since 2002, we have worked together with the Crime Lab and the police to solve old, unsolved crimes at no extra cost to the taxpayers
- Reviewing 110 Cases Dating Back to 1966
- **40 Cases Closed**, 12 by Arrest, Indictment or Conviction

## USING DNA

- Coordination of CODIS Hits
- DNA Collection
- Using DNA Technology in New Ways to Enhance the Proof in Our Cases
- DNA Database Expansion and Advocacy for DNA on Arrest

- *Will try one of the cases closed by an arrest in the next couple of weeks, involves City of Syracuse homicide that occurred in 1985*
- *Use of DNA will only get better and better as they deal with the Criminal Justice System; knows the lab will come before them and would like to reserve his time to sing the praises of the DA's office, but can't emphasize enough how lucky Onondaga County is to have Dr. Corrado and the staff she has assembled at the Wallie Howard Forensic Science Center*

## CODIS

- Combined DNA Index System (CODIS) assists in identifying suspects by comparing DNA evidence collected at crime scenes with DNA samples from known offenders.
- Successful prosecutions can be built around CODIS “hits” placing a defendant at the scene of a crime.

## People v. William Reed

- Burglary occurred in June 2012 on City’s east side through a smashed patio sliding glass door
- A bloody sweater was left at the scene
- Five months later our Crime Lab received a CODIS hit from the blood collected and processed from that sweater left at the scene

- CODIS is a national data bank, anytime a criminal is convicted or arrested for a designated crime his/her profile will go into a DNA profile for the CODIS System, have the ability to see if there is a match to any unsolved crimes in Onondaga County, Dr. Corrado does this on a regular basis, still have several unsolved rapes in the County, periodically the perpetrators’ DNA will be run through CODIS
- Example – People v. William Reed, only able to solve this case because of great lab work; recently convicted



## DNA Collected From Sweater



## CRIME ANALYSIS CENTER

- Mission: To Reduce Crime in Onondaga County by Providing Crime Analysis to Promote and Direct the Most Efficient Use of Police Resources
- 14 State Funded Positions as of Nov. 1st
- NYS Continues to Invest Millions in the Onondaga CAC for Personnel, Equipment & Software.
- One of Four Sites In Upstate NY
- Network Interface With All Four Sites to Enhance Intelligence and Analysis and soon to be connected to the northern border

## Technology Update

1. We upgraded our Case Management System: with the assistance of County IT and NYPTI we are now using PCMS at no cost for the program
2. We are upgrading the technology (hardware and software) we use in our court room presentations
3. We need to continue to be vigilant about upgrades to keep up with the criminal element

- *Another Onondaga County jewel, interacts with all other Crime Analysis Centers throughout the state; people don't care about County lines, most don't care about state lines and a very few don't even care about international borders - important to keep in front of them; ask to take a tour, will be amazed at the amount of work they do there*

## Focus Crimes & Offenders

- Violent Felonies and Domestic Assaults
  - ✓ In concert with the Syracuse PD and other law enforcement agencies, the DA's Office coordinates the investigation and prosecution of the most dangerous offenders in the County.
    - CORE List
    - Gang List
    - Bi-annual DCJS Chronic Offenders List

## Re-Entry Program

- Reduce Crime by Reducing Recidivism.
- NYS DCJS Belief in the Effectiveness of the DA's Office
- Total Awards of \$2,015,418
- State funding For 2014-15 is \$270,240
- Program Successfully Restructured to Enhance Existing County Resources to Reduce Crime

- *CORE List – chronic repeat offenders; prosecutors are specially trained to look at a person's rap sheet immediately, if the person meets specific criteria and guidelines, want to get that person fast-tracked and prosecuted as quickly as possible*
- *Have had program for a number of years, state grant money, deals with people put back into this community on parole, given job training, structures, and substance abuse treatment if necessary; 1 of the problems with this is that the state is only monitoring these people for 90 days after they leave the Re-Entry Program, very difficult to give an assessment as to how well this is working*

## Veteran's Diversion Program

- Program created and designed to address the needs of military veterans who have served our country in combat or combat –related support
- Address issues like Post Traumatic Stress Disorder or combat related injuries that may have resulted in criminal behavior and arrest while ensuring public safety
- Since its inception in 2011:
  - ✓ 70 cases
  - ✓ Trained all T&V Judges and the local bar association

## INVESTIGATIONS BUREAU

### 2013

- Followed up on over 1,000 leads
- Worked on 835 confidential investigations, including many internal police & municipal corruption investigations
- Over 8,100 Subpoenas Served in 2013

### 2014 (as of 9/18/14)

- 5,915 Subpoenas Served Already

- *Veteran's Diversion Program was started and created by service members in his office – Matt Doran, Mike Mordue and several others, has been working very, very well*
- *Investigations Bureau is in affect a police department – sworn police officers with probably 300-400 years of law enforcement experience working for the people of Onondaga County, not an easy job*

## INVESTIGATIONS BUREAU

### Drug Interdiction and Response Team(DIRT)

- Most prolific use of wiretaps outside NYC metropolitan area in long term investigations
- August 2014 - 19 Arrests, seized \$100,000 cash and 10,000 heroin packets (almost 1 lb.)
- Less than a month later, 2 heroin traffickers arrested with 21 bricks on Rt. 81.
- Partner in HIDTA (*High Intensity Drug Trafficking Area*)
- ✓ \$75,000 of federal money targeted for Onondaga County each year for a drug intelligence officer and operational budget

## CRIMES AGAINST REVENUE PROGRAM

### Since 2007:

- 575 cases and uncovered over \$6.7 million in Fraud and Theft, almost half, \$3.2 million, was in Government Fraud
- Onondaga County over \$2 million in welfare fraud
- Recovered \$635,198 for NYS taxpayers
- In 2013-14 County taxpayers will save \$4.4 million in welfare disqualifications

- *2 significant bust in the last few weeks regarding illegal importation of heroin, Attorney General followed this up with recent massive crackdown, works closely with him on those types of cases*
- *Can be very proud of CARP – taxpayer is getting a real bang for their dollar, giving more than the state and local governments are putting in, in terms of restitution deterrents*

## SOCIAL SERVICES FRAUD

For 2014 (Through 09/09/14):

- 424 Welfare Recipients Disqualified From Receiving Further Benefits
- 32 criminal prosecutions for Welfare Fraud representing \$280,445 in alleged theft
- **TOTAL TARGETED FUNDS TO RECOUP OR RECOVER: \$689,487**
- Total YR 2014 "COST AVOIDANCE": **Approximately \$3.7 million**

## Factors That Don't Show Up on Any Budget Line

1. Leadership
2. Saving Local Tax Dollars & Infusing Grant Money into County
3. Necessary Costs Controlled by External Forces
4. Duties & Responsibilities
5. Obligations & Mandates

- *Couple days ago made recent series of inditements regarding Social Services fraud from earlier bust; has worked very well, Commissioner Sutkowy tells him everytime they make one of these busts they have dozens and dozens of calls from people who suddenly realize they are no longer eligible for public assistance and want to be taken off welfare; some in government have propensity to steriotype people on welfare in a pajarative way, this is not his style, he has no problem with welfare for people that actually need it, are lawfully collecting it, are down on their luck or have some type of catastrophic illness, but he has no tolerance for people that steal money, from the taxpayers and those that actually need that money, for their own personal benefit*

## LEADERSHIP

- Continued Leadership Has Been Critical to Increase and Maintain Collaboration & Coordination with Federal, State & Local Law Enforcement
- Increased Collaboration = Increased Efficiency and Increased Success in Reducing Crime
- Reduction in Crime = Safer Community

## Saving Local Tax Dollars

Total Grant Money Infused into Onondaga County in last 11 years:

**\$17.2 Million !!**

- State \$15,488,147
- Federal \$1,670,940
- Innovative & Proactive Programs and Initiatives to Reduce Crime
  - ✓ Crimes Against Revenue Project
  - ✓ Re-Entry Task Force
  - ✓ Victim Assistance Program
  - ✓ IMPACT/GIVE (City & County Consortium)
  - ✓ NYPTI Witness Protection Program

- *Office is nationally respected, have continued leadership in collaboration amongst police agencies, not always easy but something he insists on*
- *Grant funds are discretionary, given to Onondaga County because of relationships they have forged and because of people looking at them and saying they do things right*

## 2014 GIVE PROGRAM

(Formally known as Operation IMPACT)

- The State has replaced Operation IMPACT with the Gun Involved Violence Elimination Project (GIVE).
- Same Collaboration between City, County, State and federal law enforcement with the mission of eliminating gun violence through cooperative, multi-jurisdictional strategies.
- **2014 Give Awards** (includes OCDA, OCSO, Probation Dept. & Syracuse PD):

TOTAL 2014 GIVE Award:	<b>\$1,216,934</b>
COUNTY Awards:	<b>\$784,494</b>
DA's Office Awards:	<b>\$424,342</b>

## 10 YEARS OF IMPACT

What would Syracuse and Onondaga County Look Like Without IMPACT?

- No arrests for 2,400 felonies & 10,300 misdemeanors
- An additional 15 murders
- Tens of thousands more packets of drugs sold on the streets
- Over 200 more firearms would be available to shooters

- *Prefers the name IMPACT, sends a more threatening message to gangbangers; were disproportionately given an increase in the 2014 GIVE award, believes this is because the administration in Albany sees that they do things right*
- *Legislature has been very supportive of IMPACT*

But...we experience many costs necessary to the function of our office that are controlled by external forces.

- Expert witness fees
- Specialized forensic testing
- Transcript costs and increase in court reporter fees
- Printing & binding costs
- Court mandates
- Witness travel & lodging
- Witness Protection
- Translation Fees

- *Have spoken about the Neulander case and the expert witness fees, would be glad to answer any questions on this, can't go into specifics of the case, but they have all kinds of other things that are outside of their control; one quick example is the People v. Iris Resto case – a drug cartel that came into this community from Puerto Rico, had been involved in serious drug trafficking in Puerto Rico as well as witness elimination and other murders in Puerto Rico, listened to jail tapes and wiretaps, in this particular case there was no question they were going to eliminate witnesses and try to thwart their trial, in addition to an effort to eliminate the trial prosecutor as well*

## People v. Iris Resto (Murder First Degree)

- Increase in cartel-related drug and murder prosecutions involving Spanish speaking defendants and witnesses.
- Constant Fluctuations in Transportation Costs Due to Market Conditions, Increase in Price of Fuel, Tickets, etc.
- Witness Protection (required round the clock protection for witnesses during GJ and the trial)

## Iris Resto Murder Trial

- Iris Resto and her son Paul Santiago ran a drug trafficking operation that terrorized the west side of the city
- August 21, 2010: Jesus Carmona, Emilier Carrasquillo Fuentes & Dean Pizarro shot and killed Luis Osorio at a gas station at 631 South Geddes St., over a dispute over drug territory. All defendants convicted; one after a plea, two after trial
- Iris Resto and Paul Santiago, indicted in 2012 for Murder First Degree, Enterprise Corruption and Conspiracy to Commit Murder

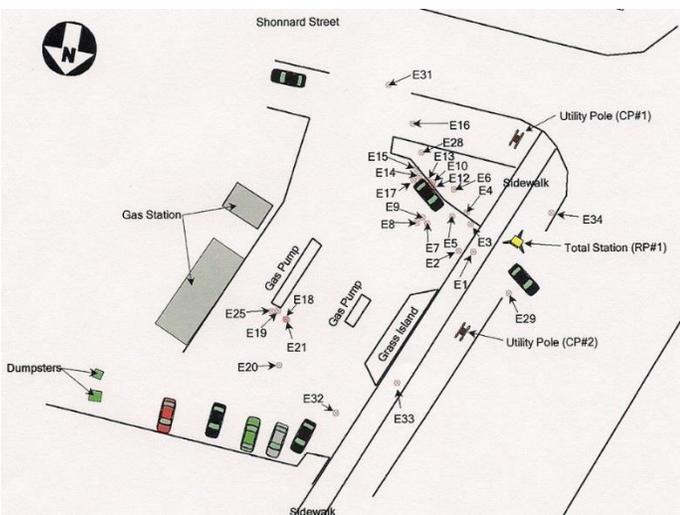
## Resto Murder Case

- Iris Resto convicted of Murder First Degree for ordering the murder of Luis Osorio after trial
- Paul Santiago pled guilty to Enterprise Corruption
- Defense Attorney Ezequiel Neuman indicted and convicted of bribing a prosecution witness and Johan Carrisquillo indicted and convicted of assaulting a prosecution witness.

## Resto Murder Case



- Iris Resto sentenced to life and will die in prison; Paul Santiago received a lengthy prison sentence; Ezequiel Neuman has been deported from the United States
- Tremendous effort by Syracuse Police to track down witnesses, but not only had the fight the notion of collecting evidence, also had to fight the idea that some of their witnesses might not have survived for trial





### Total Costs for Resto Murder Prosecutions

Interpreter Fees	55,650
Relocation Costs	14,128
Armed Security Details	12,500
Travel/Subsistence	11,900
Court Reporters	9,000
Wire Taps	2,000
<b>TOTAL</b>	<b>\$105,178</b>

- 3 convicted felons that will never bother this community again
- In addition to their regular cost, a brief summary of the additional costs for the Resto trial; armed security staff provided protection for staff and witnesses

### Legislative & Office of Court Administration Created Mandates

- Drug Law Reform Act
- Justice Task Force/Innocence Project constant source of legislative change
- OCA Continues to create and maintain numerous and new "Boutique Courts" that **requires staffing with ADAs**
  1. Integrated Domestic Violence Court
  2. Domestic Violence Court
  3. Drug Court
  4. Youth Diversion Court
  5. Community Court
  6. Human Trafficking Court
  7. As of 1/1/15 - New Part 9 in Syracuse City Court

### Additional Duties of an ADA (Without Compensation!!)

- On-Call Duty
- Neighborhood Watch
- Town & Village Night Court Coverage

- In addition to costs sometimes out of his control, the Office of Court Administration has come up with boutique courts, no additional money to staff these courts, i.e. Assistant DA in Domestic Violence Court, has to wait 45 minutes to decide who gets to China before they decide on what should happen to the harassment case against a husband or wife; continually work with OCA to try and streamline that process and make it more efficient for the DA's office
- Have a series of on call ADA's who respond to major crime scenes, answer questions about bail, search warrants, evidence collection, etc.; voluntary program he instituted has ADA's attending Neighborhood Watch meetings

## Justice Courts

- ADA Staffing After Hours With No Additional Compensation for Time or Mileage
- V&T Dispositions Facilitate Money to Towns and Villages
- Taking ADAs Out of Justice Courts Would Force PD's to Prosecute V&T Cases, Dramatically Increasing Overtime Costs for OCSO and T & V Police Agencies

In my 23 year tenure the citizens of this county have received an extraordinarily high level of performance by a nationally respected District Attorney's Office...

- *Crucial to revenues for local Town and Village Justice Courts to dispose of their cases*

I welcome my obligation to ensure justice and public safety and I am very proud that in carrying out my duties as the chief law enforcement officer of Onondaga County, I continue to be fiscally responsible to the taxpayers.  
Thank You.

- *Also proud of the relationship he has with the Legislature; both sides of the isle have recognized that his job is to protect public safety and the citizens of this County and appreciates their help in him meeting that goal*

Mr. Fitzpatrick said he would be happy to answer any questions they may have.

Chairman McMahon said this was a great presentation. Mr. Fitzpatrick's office has operated at a model of efficiency, which is even more impressive because he is a duly elected official. Hopefully other elected officials will look at the way the DA's office manages itself, lives within its budget, or finds other revenues to meet its needs with partnerships in the state. When help is needed, the DA's office comes before the Legislature and asks for help, explaining why it is needed and delivers; can't say enough about the relationship.

Chairman McMahon said he was very curious for Mr. Fitzpatrick's input on a couple of things:

- 1) After the arrest of Iris Resto, what happened to crime statistics in that neighborhood – have they seen someone try to start working where she left off
- 2) In NY City, which did so well for many years under the Giuliani and Bloomberg administration with certain NYPD policies that are controversial to some, now have new administration that has taken some of the opposite policies – is too early to see what is happening with crime in NY City under Mayor de Blasio
- 3) What can policy makers do better to help solve some of the issues plaguing neighborhoods, specifically in the City of Syracuse

Mr. Fitzpatrick thanked Chairman McMahon for his comments and added the following:

- 1) Hadn't seen Iris Resto level of barbarity amongst local drug dealers in quite some time - when he took office a gang from Rochester was terrorizing the Westside, came here and tried to execute 4 people, 2 of the people survived, was a level of horror not seen in quite a while until the arrival of Iris Resto; most picture drug dealers as violent males, tend to stereotype, Iris Resto was unique in that regard; someone will try to take her place, but for the immediate future and hopefully a significant period of time those on the Westside can enjoy their neighborhoods again, without be terrorized by her and her gang
- 2) NY City question is controversial, involves Stop-Question-and-Frisk; he is an advocate for Stop-Question-and-Frisk, is not unconstitutional, the noted Justice Thurgood Marshall authored the Supreme Court opinion, authorizing Stop-Question-and-Frisk under the US constitution, needs to be done in a proper way and documented; made NY City the safest big City in the USA, may be shocked to know of the 50 states in the union under Part 1 Crimes, NY State ranks behind Idaho and North Dakota in terms of safety, an incredible statistic and driven by the crime rate reduction in NY City; if Stop-Question-and-Frisk results in seizer of items, contraband, or a weapon and it's unconstitutional the charges will be dismissed and thrown out of court, the fact that a Stop-Question-and-Frisk doesn't result in a seizer of a weapon is of great significance to some people – to him it means the process is working; NY City shootings have increased 19% under new administration, don't know what the long term effect will be; happy to discuss this with any group in the room, City or County, meeting later this week with members of the Common Council to discuss the spike in violence in city parks, grew up in Brooklyn and knows what is like to live in the City – if they can't have a refuge of a city park, what kind of society have they become, there is a way to stop shootings at Kirk Park, wishes people would think more proactively about how to do that
- 3) Most crime in Onondaga County is City driven, suggest that Legislator's residing in the City sit down with those on the Common Council and the Mayor to discuss policing strategies in the community and how they need to change, i.e. recent case of Mr. Grant, recent case of mentally challenged person on CENTRO bus and other cases; don't know that there is accountability, when a police department administration tires to shutdown a crime laboratory it shows an incredible lack of foresight and judgment and there is no accountability for this, no one has been held accountable, last media inquire to Syracuse administration was responded by, "We haven't read the report, we'll get back to you", hasn't been a single thing written about it since, it's kind of like the Bernie Fine investigation, he concludes his investigation in 3 weeks and tells them exactly what happened and it's over and done, except US Attorney's office spends another 11.5 months torturing this community, leaking things, relying on a psychotic sex offender, a career criminal who is doing a life sentence for burglary, on the Friday after President Obama wins reelection, at 3:00 p.m. a one paragraph press release is issued saying "We are done, sorry, we didn't find anything", there is no accountability so his advice is to be louder; how can they try to close down a crime laboratory - 2 independent state agencies came to the same conclusion that they don't know what they're talking about, no one is disciplined, no one says I'm sorry, do they know how many thousands of hours Dr. Corrado had to spend responded to those allegations, his office had to come in on weekends and go through hundreds if not thousands of pieces of documents and files to respond to these allegations; if he screws up he doesn't expect anyone to pat him on the back and tell him it's ok, he expects them to say either do better or they are going cut his budget and tell people about how he has screwed up, doesn't bother him and is what he expects from them; doesn't understand, isn't it obvious that they have lost the trust of the people, i.e. goes to crime scene and have 50 people that were all looking the other way when someone got shot, no network of informants to deal with; cases brought over without any cooperation or collaboration with his office and turns out 2 weeks later the person is factually innocent, happens on multiple occasions and no one says they are sorry or that maybe they should have called the DA's office and work with them like the sheriff's, state police and attorney general do

Mr. Kilmartin thanked Mr. Fitzpatrick for his presentation, adding that it was another great display of how his office works, maintains its budget and cooperates with other agencies.

Mr. Kilmartin asked Mr. Fitzpatrick his opinion on the challenges they are facing at the jail and how to deal with them. Over the past 12 months there have been general discussions at committee about population trends at

both facilities, inmates with mental health issues and what to do in the future; overcrowding, how to deal with and house mental health inmates, and an increase in population for inmates with mental health issues. Most recently he informally floated an idea of trying to get together a Blue Ribbon Panel from the Legislature, DA's office, County Executive's office, police agencies, and perhaps outside experts, to analyze the best way forward for the County. Mr. Fitzpatrick:

- Blue Ribbon Panel great idea, the smaller the committee the better, crafted so it's not subject to open meetings law – not to hide anything but people can be more efficient when they can speak candidly; would impanel after the November election, would want new sheriff heavily involved, certain new person will bring new prospective on how to do this; doesn't know that the answer is a new wing to the Public Safety Bldg.
- He draws the line in terms of public safety, if someone is a danger he wants high bail; could legislatively change stupid laws quickly for persons picked up on trivial offense, i.e. personal use marijuana possession, violation, issued appearance ticket, currently if cop says to empty their pockets and they pull out personal use marijuana in public view, it becomes a misdemeanor, person is arrested and assigned a lawyer – that is crazy, if a person doesn't have license on them and are charged, that's a misdemeanor, they are assigned an attorney at a cost to all, legislative changes could be quickly made, video arraignments, etc.
- Hopes judiciary is cooperating, not setting \$50 and \$100 bails, just ROR those persons and leave jail reserved for people that truly belong there, that are dangerous - understands that they are presumed innocent, but have to be realistic
- May want to examine contracting with outside expert at reasonable rate, fresh eyes to look at it and provides another prospective

Mr. Ryan said that Mr. Fitzpatrick mentioned the number one problem they have is witness intimidation, when it comes to prosecuting crimes and asked what the legislature could do to strengthen law to detour this. Mr. Fitzpatrick:

- Sometimes needs their help in lobbying state delegation; current movement in Albany to liberalize pretrial discovery, discovery set by statute in NY, DA and ADA's required at certain points to turn over information to defendants – have no problem with that, Onondaga County has a fairly liberal policy with this but does it voluntarily, some in the state trying to mandate an open file policy
- Misguided theory is this will prevent wrongful convictions, reality is anecdotally judge in Buffalo forced DA to turnover identity of eyewitness to crime – within 24 hours that person was dead, had jail tapes from inmates talking to each other about how they had gotten the information by court order ; may ask Legislator's to talk to state representatives when those things come up, advising them that this is not a good idea
- Innocence Project website lists reasons for wrongful convictions, discovery is not one of them; theory is if prosecutor withholds information illegally and unconstitutionally, could lead to a wrongful conviction – true, but if a constitution is telling a prosecutor to turn over exculpatory material, what difference will it make if a statutory says to turn over everything early, person will still withhold information if they want to <http://www.innocenceproject.org/understand/>
- Increase penalty for witnesses refusing to testify; defendant fired into van killing baby, star witness came to court and refused to testify, devastating moment, later convinced him to testify, if he hadn't would only have been sentenced to 30 days jail time, out in 20

Mr. Ryan said that these are state statues that the County Legislature doesn't have any control over. All they can do is pass a nonbinding resolution saying there is a problem with witness intimidation in this county, and send a message to the state delegation requesting that the laws be strengthened, as cases are being lost and bad people are not be prosecuted because of the current laws. Mr. Fitzpatrick said that this would be great and thanked Mr. Ryan.

Mr. Ryan thanked Mr. Fitzpatrick for his help with the Westside, adding that he represents the near Westside and it is a tough area. Asked if Mr. Fitzpatrick felt he was getting the cooperation and resources he needed for the Spanish speaking population on the Westside from the SPD. Mr. Fitzpatrick:

- Has gotten along with rank and file SPD for 35 years, will continue as long as he is the DA
- Tries to keep conversations with the Chief private; Chief 1<sup>st</sup> one choosing to make them public, challenged him on video tapping and interrogations, said the DA was wrong, history has proven the Chief was clearly wrong, video tapping confessions now the way to go in the state and nationally
- Number of other things, don't get called on cases, don't get invited to crime scenes; i.e. ADA pointed out to Deputy Chief arrest was illegal, Deputy Chief emailed back it was just a CYA situation – astonishing that Deputy Chief from SPD would knowingly illegally arrest someone to cover their ass; DA doesn't want to arrest someone for 5 days and let them go, wants to arrest people and put them away where they belong, this is done collaboratively not by a separate entity that just wants to arrest them and then it's the DA's problem, this is not how the system works

Mr. Ryan said he agreed with video arraignments and has said they should be doing this for a long time, but again that is a state issue. He will take up this cause with the Public Safety Committee also. Mr. Fitzpatrick said thank you.

Mr. May echoed the compliments on the fiscal and management policies of the DA's office, adding that it is noted and appreciated. He also wanted to compliment him on the results within the Justice System itself. In addition, he echoes Mr. Kilmartin's concern and is looking forward to Mr. Fitzpatrick's input on the jail situation. He views this as a fiscal and public safety crisis, and is something they really can't let "the grass grow under their feet" with; more to follow on this but definitely something they want to talk about.

Mr. May asked that someone speak to the additional position **(pg. 3-71)**. Mr. Trunfio:

- Information Aide targeted for DWI
- History: back when they were on the 12<sup>th</sup> floor DWI Bureau was run by John LaParo, had 4 ADA's and about 5/6 support staff, support staff made it go, moved to new courthouse, agreed to eliminate some support staff positions, able to do this with concentration of operation in one place
- DWI Bureau support staff reduced to 1; most DWI's are in towns and villages, which are poorly run, i.e. paper shows towns and villages fines are messed up all the time, inefficient way to run courts; having 1 person track all DWI's has become untenable, part of the 40% increase the DA spoke about is DWI's
- Lowest level grade, additional administrative help to replace 5 staff let go to meet their budget; Mr. Kilpatrick could provide insight as to what it was when he was in the DWI Bureau verses what it is now

Mr. Fitzpatrick added that the position would probably pay for itself.

Chairman Knapp said that each year the thing that jumps off the presentation is that the conviction rate continues to be tops, but more importantly is the time to disposition. This is a testament to how everyone in the organization operates as a team and runs very efficiently.

Chairman Knapp said that translation services are becoming a big issue and asked if they were contracting for the services or how they were logistically handling that. Mr. Fitzpatrick:

- Case by case basis; anecdotally had defendant before local judge, judge went into long spiel, asked if he would need a translator, defendant looked over and said "Yes, I would" – unusual
- Don't believe they could hire a County translator; some ADA's are bilingual, can't use them as they would be conflicted out

Chairman Knapp said they are not just talking one language, there are several. Mr. Fitzpatrick said they were talking Spanish, Vietnamese, and Russian sometimes.

Chairman Knapp questioned the loss in federal aid (pg. 3-68 Line A590015), asking if it was a loss to a specific program or what they are giving. Mr. Fitzpatrick said that he suspected it was a budgetary decision, but will find out and get back to him.

In answer to Chairman Knapp, Ms. LoRe said that the Transfer to Grant Expenditures (pg. 3-68 Line A668720) line was used for matching; certain grants require matching funds.

In answer to Chairman Knapp, Mr. Trunfio said that the decrease of \$788,633 in the grants budget to State Aid – Public Safety (pg. 3-69 Line A590022) was just a sign of the times in Albany. Chairman Knapp asked if this would have a big impact on their office. Ms. LoRe added that a piece of that was due to the fact that the Probation and Sheriff budget is now stand alone and not represented in their budget. Chairman Knapp said that the funds are still there, just reflected in a different place in the budget.

In answer to Chairman Knapp, Mr. Fitzpatrick said that they will be fine for the rest of the year. Ms. LoRe added, thanks to the transfer earlier this month, which helped tremendously. Mr. Fitzpatrick said that the Neulander trial is set for March, Resto is done and he thinks they will be fine.

Mr. Fitzpatrick said he wanted to mention one thing on the Neulander case, because the Legislature has been so cooperative. He won't go into the facts of the case because it is a pending case and he is presumed innocent. However, he has been asked and perhaps some of their constituents would ask why they are spending this money to prosecute. This case was driven by forensics and he is up against a defendant who is very wealthy and will hire the best forensic experts in the world. The people he has hired he has relationships with, it is not as though he picked them off the internet and is not a situation that he is normally faced with, i.e. person shot twice in the head, doesn't need to hire Michael Boden to say he died of 2 gunshot wounds to the head. This is not a denigration, in anyway, of Dr. Stoppacher; very lucky to have him here, has a tremendous reputation and is very skillful. But this is a situation where he wanted to be 100% certain that they had it right and hopes this provides some insight as to what the thinking is.

**EMERGENCY MANAGEMENT – pg. 5-45:** Kevin Wisely, Commissioner

Commissioner Wisely presented the following, adding that he would run quickly through the presentation and get to their questions.

2015 ANNUAL BUDGET  
Ways & Means Committee Report

**EMERGENCY MANAGEMENT**

JOANNE M. MAHONEY, COUNTY EXECUTIVE  
Kevin E. Wisely, COMMISSIONER

*"All Disasters Begin and End Locally"*

EMERGENCY MANAGEMENT

Emergency Management

MISSION STATEMENT

Emergency Management protects communities by coordinating and integrating all activities necessary to build, sustain, and improve the capability to mitigate against, prepare for, respond to, and recover from threatened or actual natural disasters, acts of terrorism, or other man-made disasters.



- *Disasters that occur across the state and country all begin and end locally, Emergency Management (EM) is a key aspect of helping to coordinate the resources responding, whether it be assisting a fire department with a small individual fire, i.e. himself and the Fire Investigation Unit were out till 3:30 A.M. this morning in the Town of Salina, Lyncourt Fire District on a working fire, or up to and including this past July with the storm that really impacted the Village of East Syracuse - had to declare state of emergency in East Syracuse; Emergency Management works with community based organizations to prepare and respond; have a lot of exposures, especially when it comes to the potential for natural disasters*
- *All of a sudden beginning to see weather pattern changes impacting our community; 1<sup>st</sup> weather storm alert went out this summer as system was coming through southwest portion of the County, continued on northeasterly fashion as it exited the County, caused tragic devastation in Smithfield, Madison County*



- *Slides of some of the impact and devastation, Village of East Syracuse epicenter of where the storm hit our community; EM monitors those situations, talks to our community agencies and the National Weather Service, and begins to build situation awareness of the types of events that occur in our community so that we can respond in an effective manner; for that particular storm, did a lot of assessment throughout the community, talked to public safety agencies and ultimately determined the right course of action was to assist the Village of East Syracuse with an area operation center in their community hall, located in the Town of DeWitt, at the East Syracuse Fire Station, EM worked closely with Mayor Tackman for 3 days of the event as they responded and recovered from that particular event, also worked with the utilities and response agencies coming into the community to make it safe for our neighbors*



East Syracuse, Onondaga County, NY  
July 8, 2014

**Management and Coordination**

EMERGENCY MANAGEMENT

**Emergency Management**

- Comprehensive Emergency Management Plan
- Emergency Operations Center
- Critical Infrastructure Protection
- Community Resilience and Citizen Preparedness
- Resource Deployment Coordination
- Disaster Declaration

**Fire Bureau**

- Liaison with Volunteer, Combination and Career Fire Departments
- Command and Control Support at Emergency Incidents
- Fire Training Coordination
- Code Enforcement
- Fire Investigations and Arson Control Plan
- Hazardous Materials Response Team



- *Onondaga County Emergency Management is made up of a number of different groups and has a number of responsibilities, for the very small department that we are; work with approximately 57 different fire organizations within Onondaga County and the City of Syracuse; ensure proper training through NYS training, code enforcement for County Facilities and county buildings, ensures buildings are safe and up to code as required*

**Management and Coordination**

EMERGENCY MANAGEMENT

**Emergency Medical Services Bureau**

- Liaison with Volunteer, Combination and Career EMS Agencies
- Command and Control Support at Emergency Incidents
- Critical Incident Stress Management
- EMS Training Coordination

**Security Bureau**

- Employee and Public Safety
- Access Controls
- Intrusion Alarms and Surveillance Systems
- Probation, Corrections and Social Services Support



**Management and Coordination**

EMERGENCY MANAGEMENT

**Law Enforcement**

- Ensure the safety and well-being of the public by enforcing the various statutes
- Provide support and cooperation to other law enforcement agencies
- Provide for the security of the courts
- Develop a safer and more secure community through supplying high quality, cost-effective law enforcement in an effort to create a positive impact on our community.

**Citizen Preparedness – Are You 3DayOK**

- Develop an Emergency Plan – Home & The Workplace
- Prepare an Emergency Supply Kit – Home, Auto & Work
- Stay Informed – Be Aware of what is going on
- Get Involved – Donate your time



- *Works with all ambulance agencies in our community, hospitals, and long term care facilities to ensure we have the right cooperation and working relationships, as well as being able to help coordinate some training and help ensure that other agencies that do the training are doing it per our required training standards*
- *Emergency Management has a long reach, working with a lot of different organizations, all with a very small organization and small staff*

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- Section 3: 2015 Strategic Priorities

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2014 – YEAR IN REVIEW



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2014 Accomplishments Year to Date

- Emergency Management has formed an Onondaga County COAD – Community Organizations Active in Disaster. This group is composed of representatives from public, private and not for profit agencies. Their mission is enhance the community's ability to mitigate, prevent, prepare for, respond to and recover from disasters through cooperative planning.
- Reviewed and updated our Community Fire Mutual Aid and our Regional Hazardous Materials Response Plan.
- Reviewed and updated our Critical Incident Stress Management program and our Mass Casualty Incident protocols.
- Emergency Management has responded to over 200 incidents in the past twelve months to provide command and control support and Cause and Origin determination with our Fire Investigation Unit.
- Provided Code Enforcement services to numerous County projects including Onondaga Community College and Water Environment Protection projects.

SERVING THE COUNTY AND COMMUNITY



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Community Resilience Strategy



Disaster Preparedness Committee

The DPC provides a forum for face-to-face discussions and cooperative emergency planning with representatives of first responder groups as well as committed support agencies, public health, educational institutions, utilities and critical businesses that work together during emergencies.

Committee representation includes:

- Numerous first response organizations (fire, law enforcement, EMS)
- Various Onondaga County department/agencies (Executive, Emergency Communications (E-911), Emergency Management, Health, Social Services)
- Public health (county and state, hospitals, long-term care facilities, other health-related organizations)
- Transportation, public utilities, pipeline companies
- 174<sup>th</sup> AW Air National Guard
- Critical facilities (i.e. Lockheed Martin, Syracuse University, Destiny USA, Bristol-Myers Squibb)
- Non-profit emergency response groups (Red Cross, Salvation Army, Emergency Food Consortium)
- Volunteer support (RACES/ARES, Military Affiliate Radio System (MARS), Civil Air Patrol, Medical Reserve Corps, Neighborhood Watch)
- federal agencies (TSA, US Customs & Border Protection, Air Force Research Lab)



Community Organizations Active in Disaster COAD

Onondaga County's COAD is an organization based within our community and/or geographic area, composed of representatives from public, private and not for profit agencies

**Mission:** To enhance the community's ability to mitigate, prevent, prepare for, respond to and recover from disasters through cooperative planning.

**What are we?** A group whose goal is to assist the Onondaga County Department of Emergency Management with the coordination of emergency response and recovery efforts of community organizations in the event of a disaster.

**Who are the Leadership members?**

- Onondaga County
- Department of Emergency Management
- Health Department
- Department of Social Services
- American Red Cross of CNY
- Food Bank of CNY
- Rescue Mission
- Peace Incorporated
- Syracuse Housing Authority
- Salvation Army
- La Liga – Spanish Action league
- Inter Faith Works
- National Grid
- Onondaga County Public Library

BUILDING A MORE RESILIENT COMMUNITY

- So far this year 1 of the key things we have done as far as community operation is the development of COAD; keeping plans up to date, ensuring that it meets the needs of responders and what they are exposed to in our communities; EMS provides training and counseling to our public safety, many of which are volunteers in our community, when they deal with tragic and traumatic events, are times when they need to be debriefed, have personnel within our department and volunteers in our organization that work for EMS and help organizations and public safety agencies with stress management and stress debriefing; Code Enforcement provides building code guidance and compliance, ensuring that proper permits are in place
- One key item stressed with community organizations and citizens is that when we have an event occur in our community, our public safety responders become very taxed, especially when it is a wide scale event, they need to be able to focus on the response to the fire, to the emergency medical situation, or the law enforcement event and for citizens that may just be stuck in their home for a period of time, or without power, we want them to have some plans in place to be able to maintain themselves, their family and their pets, and assist their neighbors, one of the ways we are doing this, in cooperation with the Food Bank, Red Cross of CNY, National Grid and the City of Syracuse, we recently launched a new initiative called 3DayOK, are going to begin to do more and more outreach with citizens and community organizations with the emphasis of people helping themselves and community organizations ready to help their constituents for up to 72 hours, if there was a community wide disaster – having enough water in their home so that they don't have a need to use public safety responders, who can then focus on the main event; will hear more about 3DayOK as they move into the new year; Disaster Preparedness Committee meets on a bimonthly basis, will be restructuring and developing additional Preparedness Committees within our community, but is a cross-section of organizations both Public Safety responders as well as industrial facilities and community human need organizations that come together every 2 months to talk about community planning, company

planning, and public safety response so that they all understand how to work cooperatively in the event of some type of emergency

Emergency Management Exercise Participation  
 "Training and Preparing our Community Partners"

2014 COMMUNITY INVOLVEMENT

2014 Incident Response Exercises – "Professionalism through Training"

- EMS Terrorism Response Exercise - February 2014 NYS Preparedness Center
- Active Violence Incident Tabletop - April 2014 Town of DeWitt
- National Grid EP Functional Drill – April 2014 NG North Syracuse Operating Facility
- Phoenix Hydroelectric Dam Tabletop – April 2014 Phoenix, NY Oswego County
- Syracuse Regional Airport Authority EP Exercise - May 2014
- Post Office Bio-Detection System Response Exercise – May 2014 North Syracuse P.O.
- 174<sup>th</sup> Air National Guard Tabletop – June 2014
- Madison County Active Violence Incident Tabletop – June 2014 Bridgeport Elementary School
- Oswego County Nuclear Plant Radiological Exercise – June 2014 Oswego EOC
- Mass Gathering Incident Virtual Tabletop Exercise w/EM organizations from across the country – July 2014
- Long Term Care Executive Council Full Scale Exercise – September 2014 Central Park Rehab Center Syracuse
- 174<sup>th</sup> Air National Guard Full Scale Exercise – September 2014



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2015 BUDGET OVERVIEW



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- One of the biggest parts to planning is exercising and practicing the training accomplished, the equipment acquired and ensuring that they can all work together, already for have participated, coordinated or facilitated a number of different events for 2014, all about bringing those agencies together, working off of common procedures and common response protocol so that we can be effective in how we manage some type of event in the community, very proud of the number of events we do on an annual basis

01 – Operating Budget		
	2014 Modified	2015 Recommended
Sub-Total Direct Appropriations	614,064	605,450
Sub-Total Interdepartmental	905,660	885,393
<b>Total Appropriations</b>	<b>1,519,724</b>	<b>1,490,843</b>
Sub-Total Direct Revenues	294,854	296,000
Sub-Total Interdepartmental	9,150	9,150
<b>Total Revenues</b>	<b>304,004</b>	<b>305,150</b>
Local (Appropriations – Revenues)	1,215,720	1,185,693

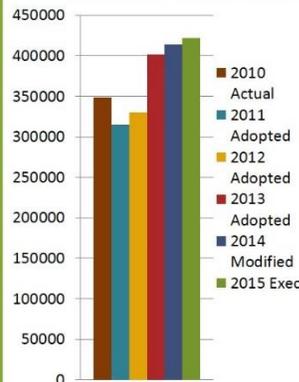
030 – Grant Budget		
	2014 Modified	2015 Recommended
Total Appropriations	(6,670,695)	615,000
Total Revenues	(6,670,695)	615,000
Local (Appropriations – Revenues)	0	0

Emergency Management Operating Funding Adjustments

- Expenses**
- Personnel**
- Grade and Step Increase Commissioner EM
  - Standard salary and wage adjustments
  - Salary Savings due to Vacant Director Security Position
- Revenue**
- Homeland Security Grants**
- 2014 Modified - Due to a one-time adjusting entry made in 2014 of (\$6,913,695) to clean up quite a few years of grant money being budgeted twice during the year (once in the "budget load" project and once again when the grant money was accepted into the proper project). Only the money which was actually accepted was drawn down each year, and the "budget" money simply carried over from year to year, building up eventually to almost \$7 million. The actual variance in revenue (and hence appropriations) is an increase of \$270,000

2015 BUDGET OVERVIEW

Year to Year 101 Trend – Operating Budget



2015 Recommended Program Budget Summary

2015 Recommend	Gross Appropriations	Local Dollars	Staffing
<b>Emergency Management</b>	<b>2,105,843</b>	<b>1,185,693</b>	<b>8 *</b>
Emergency Management Administration	1,497,109	696,959	5
Fire Bureau	314,345	314,345	2
Emergency Medical Services Bureau	294,389	184,389	1
* One (1) Position Remain Vacant			

Future Budget Impacts

- Grant Funding remaining flat
- Loss of Grant Funded Staff Positions
- Need for Increased Community Involvement
- Increased Fire Investigations
- Increased Response to Emergency Incidents, Code Enforcement & Inspections and Pre-Planned Events
- Response Equipment Needs:
  - Maintenance, Calibration & Replacement

BUDGET SUMMARY ANALYSIS

- Ask for 2015 is under the 2014 Modified budget; will come in under budget for 2014, had salary savings from the Director of Security position, has been vacant for the better part of a year, made arrangements with the Sheriff's office that the Sergeant with the Special Patrol Officer's in the Civic Center was doing some double duty and were able to maintain the vacancy for a period of time this year; requesting grade increase for Commissioner, as they have done the last few years, but are coming in at a lower rate; grants coming in a little higher this year, anticipate almost a \$250k increase from 2014 because of grant program changes, will continue to manage Homeland Security Grants that help maintain the operation, equipment, and some of the acquisition of new resources that can help us respond to disasters within the community
- 101 stayed fairly consistent over last 3 years, 2012-2013 jump due to the Director of Security position moving from Facilities Management into EM; although the grant funding has been remaining somewhat flat we do see a little increase, future impacts now look not to be immediate, have a full time and part time position that we rely on, which are wholly grant funded, potential for them to reduce in future years based on grant funding, but in the near term it looks to be in pretty good shape; seeing increase in community involvement, small uptick each year in the number of fires where Fire Investigation Unit is requested and EM staff responds at all hours of the day, night and weekend

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2015 Priorities

- Full Scale Exercise with Onondaga County/City of Syracuse Public Safety Agencies involving a simulated Crude Oil Rail Transportation Incident.
- Updating and Development of key Emergency Plan annexes such as Transportation and Travel Advisory Plan, Human Needs Plan, Vulnerable Populations Plan, etc.
- Promote Community Resilience and Citizen Preparedness through our cooperative community initiative - 3DayOk.
- Coordinate the development of Public Safety Agency procedures for responses to Active Violence Incidents.
- Expand the Onondaga County Community Organizations Active in Disasters (COAD) to include specific sub-committee involvement to aid in the development of planning and response procedures to assist those citizens with special needs that may be impacted by a community wide disaster.

WHAT'S NEXT FOR EMERGENCY MANAGEMENT ...

2015 PRIORITIES



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- *Full scale exercise will bring together all public safety responders, similar to 2012 full scale exercise, had close to 50 different response agencies and over 500 participants in the exercise, doing similar exercise in the Spring of 2015 around simulated response to rail emergency; last fall activated old plan for travel reduction of employees in the City, tried to move people out in timely fashion, going through a snowstorm, didn't want everyone to hit the roads at 5:30 PM, going to continue to look at Travel and Transportation Plan, work with the City and enhance those plans in the future as well as the other plans listed, COAD will be assisting with this, a good cross-section of human needs organizations; all have seen the violence incidents that have occurred across the country in the last few years, want to be prepared, have good response agencies coming together and everyone is working very cooperatively on this*

Mr. Wisely thanked the Legislature for the opportunity to present today and said he would take any questions they may have.

Mr. Holmquist said that it was a nice presentation and appreciated, adding that he would like to speak about the East Syracuse disaster. Some of the other issues that happened with that event were discussed in Public Safety. He will use the narrow example of what was discussed as he is interested in the Commissioner's input and comments because they started talking a little about possible remedies:

- Village of East Syracuse had state of emergency, by all accounts his department did a great job, neighboring municipalities stepped up and helped out, was damage in the Town of Manlius, 2 fatalities in Madison County
- Manlius didn't rise to the level of state of emergency, was sort of in the middle area, northern section of town had many trees down and lots of damage; that night or next day Manlius Highway Superintendent, who is also the President of the Onondaga County Association of Highway Superintendents, was contacted by 6 area departments - Highway Superintendents and DPW's frequently help each other, no lawyers and legal agreements, they just help each other, collaborate, share equipment and resources based upon the event, works great
- Week after the event a number of people had trees down and significant damage, and individuals had states of emergency - trees fall on cars, houses and other serious situations putting people in a tough spot; tree down on County roads were picked up by the County, those on town roads were picked up by the town and individual property owners hired a service to take trees down and put them at the curb; understands Town of Manlius made one-time exception recognizing the hardship, to get a chipper service and take care of the issue, all highway superintendents and village DPW's do the same, i.e. Labor Day Storm
- Town of Manlius reached out to the County for assistance, County department wasn't empowered to authorize assistance, Mr. Holmquist worked with Mr. Corl, Mr. Knapp and Chairman McMahon who eventually met with County Executive a week and a half later, said she agreed, frustrating to receive

verbal approval at that time, every other municipality just did it, County only entity that didn't step up to help; discussed at Highway Superintendents meeting, unanimous point of view, County always asking for cooperation and consolidation opportunities, when towns and villages need their help there should be an easier process, i.e. Highway Superintendents are empowered by their supervisors, County department heads should be empowered in a situation like this

- Problem is going to happen with everyone eventually, should figure out how to prevent this in the future; everyone agreed right thing to do was to have everyone pick up the trees and brush for 2-3 weeks, didn't happen and he would like to fix this for the future; asked what ideas the Commissioner has

Mr. Wisely:

- July 8<sup>th</sup> as that transpired, EM ensures they had good assessment of what was happening with a life-safety focus; trees were down in Camillus and Marcellus, new right away were going to have significant event when Skaneateles Fire Dept. reported waterspouts coming up out of Skaneateles Lake, monitored situation as storm built, didn't have life-safety impact in those other communities that they had in the Village of East Syracuse - had a lot of conductor, poles and trees down, was a safety hazard, Mayor Tackman declared state of emergency to keep people off the streets; also some damage in the Town of Salina, damage and trees down in Town of Manlius, but initial response wasn't life-safety issues
- State of emergency allows protections for other organizations to assist and respond; in the future, from his professional opinion, if they want to look at how they can help other areas, need to develop an memorandums of understanding (MOU) between highway superintendents and commissioners that sets framework on how to respond and assist outside a declaration, declaration provides some protection and feels that this is key
- Are times, perhaps Town of Manlius and Camillus during same event, where they may be able to provide some assistance; in best interest to have guidance document setting framework around how this would be done and to what level, depending on damage
- Believes there are some things they could do, started draft documents, look at wording for MOU, then review and discuss going forward, allows for guidance document for DOT Commissioner and DPW Superintendents to help one another and provide some protections, i.e. bring vehicle into another community and it breaks down – who is responsible, employee's get hurt – how are they covered; need to define and ensure they are doing the right thing, ultimately want to help, but want to make sure everyone is protected in how they do that, some type of MOU between organizations would be a step in the right direction

Mr. Holmquist said that he believes as it exists now, all the highway departments do work together. He doesn't believe that they have a MOU, but this could be a good remedy. From their role, they are interested in having the County participate with everyone else, doing what everyone else does to help each other. The County DOT doesn't have this authority and all the other villages and town departments do. Whatever authority they need to be given needs to be done in advance because the idea was that the town and the county could work collaboratively; were town and county roads, could have worked together for 2 weeks, picked up the trees, maybe go in together on a wood chipper and it would have been done. By the time County agreed the town had already completed it, as it had been about a month and this just seems like an easy fix. If it takes an MOU that would be great, although it is working everywhere else, it is just the County. The MOU would be to themselves as there is no issue with any other department that he knows of. Mr. Wisely said he would be happy to work with Commissioner Donnelly and is also a member of the Highway Superintendents Association; will address this issue and bring something back for them to discuss. Mr. Holmquist said that would be terrific, and thanked Mr. Wisely. Chairman Knapp added that this only makes since.

Chairman Knapp asked if there was a set criteria or check list for declaring a state of emergency. Mr. Wisely said that in their plan they have developed guidance information that they share with towns and villages. Village Mayors, Town Supervisors, City Mayor and the County Executive have the authority to declare a state of emergency and there are key items that one would consider in declaring such. Information could be shared with Chairman Knapp and the Public Safety Committee if they are interested. Mayor Tackman was very familiar with

those, as they had met one year prior in 2013, had a similar storm and declared a state of emergency then also. Chairman Knapp added that they have had a tough run the last couple of years.

Mr. May said that under Total Salaries (**page 5-46 Line A641010**) and State Aid-Public Safety Appropriates (**page 5-46 Line A59022**) there is a decrease of about \$7 million on both fronts and asked Mr. Morgan to explain this, adding that it almost nets out. Mr. Morgan said that this was a correction in essence. For years the Department of Emergency Management would have a grants budget adopted during the budget process, then as grants came in they would come back to the legislature and add the money again. They only spent the money once, but was in essence an error, accepting the grant money again and the reason they see the adjustment in 2014. In 2015 they see the grant budget going back to a reasonable level with regard to what they expect to see in grants.

Chairman Knapp said that in his time on the Legislature one thing he has noticed is what a great job Mr. Wisely and his team have done obtaining grants. It is a great problem to have, seeing them every month to accept grant funds.

Chairman Knapp asked what grant funds typically would be used for under Supplies & Material Budget Load (**pg. 5-46 Line A693000**) that they don't typically use their regular budget for. Mr. Wisely:

- Acquired quite a cash of equipment over the years via various grant funding - meters, monitors and devices used as part of response, need to be tested, changed out and maintained
- Utilize grant funds for significant amount of maintenance and up keep of equipment, sometimes need to replace as they age out or technology changes, annual maintenance, i.e. four gas combustible gas and oxygen meter, sensors have to be replaced annually, technology has changed so much now has to be sent out, not something they can

In answer to Chairman Knapp, Mr. Wisely said that their fiscal manager and planner position is wholly funded by Homeland Security Grant funds and is confident that this will be maintainable for a number of years to come. They also have a part time person that assists with some of their operations and inventory, believes they should be good with this for a couple of years. They had another grant funded position two years previous, that person took another job in the community. Looking at how the grants were rolling, they decided not to refill that grant funded position. Chairman Knapp said that at this point there are 1.5 positions fully grant funded.

**Chairman Knapp asked to be provided with a break down between travel/mileage and training (pg. 5-45 Line A694010).** Mr. Wisely responded that he did not have the exact breakdown, but the majority is training; being able to go to conferences to keep up as the Emergency Management field is always evolving. One of the more important parts of Emergency Management is understanding what other people have done in dealing with major emergencies; try to go to conferences to keep their skills and information up.

**PROBATION – pg. 4-54:** Andrew Sicherman, Commissioner; Patrick Bane, Accountant 2

Mr. Sicherman presented the following:

*Good morning and thank you for the opportunity to present the Onondaga County Probation Department's 2015 budget.*

*The Onondaga County Probation Department has two main functions: Protection of the community and rehabilitation of the offender. We accomplish the first function through a variety of programs and practices. At the end of 2013, we had 3,363 individuals under our supervision, many of whom were convicted of a felony. To adequately supervise these individuals, we place a very strong emphasis on fieldwork. Our Officers are required to complete fourteen (14) hours of fieldwork monthly, outside normal work hours and a portion of these hours must be done at night and on the weekend. As a department, our Officers conduct more than 18,000 home visits annually. In addition, we visit probationers in the schools and in the community.*

- 7 hours must be outside of normal work hours; big emphasis on those visits

*In addition to home and field visits, we are a partner in the New York State Division of Criminal Justice Services Gun Involved Violence Elimination initiative or GIVE and the Syracuse Comprehensive Gang Model. As part of these initiatives, we participate in details with several police agencies and the New York State Division of Parole.*

- DA spoke about GIVE earlier, used to be called IMPACT; have Probation Officer assigned to work at Crime Analysis Center as part of GIVE, helps with sharing of information and adequate supervision of high risk offenders

*Within the Department we have several specialized units, including:*

*Sex Offenders and perpetrators of domestic violence: In Onondaga County there are 164 registered sex offenders under our supervision. We take the supervision of these individuals very seriously, utilizing a combination of close supervision and mandated treatment. As we have all seen recently in the media, domestic violence related crimes have their own challenges. We supervise over 550 individuals convicted of domestic violence related crimes. These individuals are required to attend specialized counseling and in most cases, obey an order of protection.*

- Home visits are the key to verifying that people are in compliance with their conditions

*DWI: We recently created a supervision unit composed exclusively of offenders convicted of DWI. DWI now comprises nearly twenty (20) percent of our supervision work. The passage of Leandra's Law has made the supervision of these individuals even more complex.*

*Alternative to Incarceration or ATIP: In an effort to address the high populations in both the Justice Center and the Onondaga County Correctional Facility, every violation of probation is evaluated for possible referral to one of our alternative to incarceration programs. In addition to electronic home confinement or house arrest, we utilize drug court and our in house alternative to incarceration programs.*

- DA spoke about increase in heroin arrest, have seen huge increase in probationers with a heroin addiction, unfortunately have had several probationers die a result of heroin

*Investigations: The probation department is responsible for completing all of the presentence reports for the thirty-two (32) courts within the County. In addition, we complete reports dealing with child support, custody and adoption. On average, our Officers complete between 25 and 27 of these reports monthly.*

*General Supervision: These caseloads are comprised of everything from Petit Larceny to Arson and average ninety (90) offenders per Officer.*

*As part of the Counties human services reorganization, we have assigned Probation Officers to work with the Department of Children and Family Services. We believe that collaboration is the key to success. We work hand-in-hand with On Care, The Department of Children and Family Services as well as numerous agencies throughout Central New York.*

*Consistently, the most challenging part of our work is getting offenders to change their behavior. We begin this process by conducting an assessment on all adult and juvenile clients. We use the assessment to determine risk and needs. We then tailor a program of supervision to address both of these factors. We make referrals to numerous treatment and counseling agencies throughout the County. In addition, we continue to certify Probation Officers in Thinking For a Change and Motivational Interviewing, in an effort to utilize best practices in the supervision of our probationers.*

*In my remarks last year, I mentioned that we have seen a significant increase in clients suffering with mental illness, who find themselves in the criminal justice system. This year, DCJS will assist Onondaga County in identifying how we can better assist this population and will provide specialized mental health training for Probation Officers.*

- Unfortunately this trend has continued, people are in the Criminal Justice System based solely on their mental illness

*In April of this year, we moved into our new reporting center, located on the first floor of the County Office Building. On average, we see 2,500 clients per month in the office. The new space provides a safer and more efficient location for us to conduct interviews and office visits with our clients. I would like to thank the Department of Facilities Management for making this project a reality.*

*As you may know, like nearly all counties in New York State, we have utilized funding from the Office of Children and Family Services for over 10 years to fund our Juvenile Justice Services. Unfortunately, in October of last year, OCFS notified all New York Counties that these funds would no longer be available for the majority of our Juvenile Services, creating a significant deficit in our revenue line. Specifically, funding is no longer available for the supervision of post–adjudicated youth. With the assistance of the Department of Management and Budget, we have worked to identify every area where we can create savings, including a reduction in the overtime and travel lines. While we recognize that this savings falls short of the revenue loss, the reality is that with each passing year, the funding for Probation services becomes more and more a local responsibility. This is one more instance where this has occurred. With the exception of this revenue reduction, our budget and remained relatively stable.*

*Lastly, I would like to thank the staff for their hard work and dedication and will be happy to answer any questions that you may have.*

Chairman McMahon thanked Mr. Sichertman and his staff for the presentation and everything they do. He went on to say that he did not have questions on his budget lines, but wanted to talk to him more specifically about some to the things in the community and their role:

- In 10 years of public service, 6 years on Common Council and now at the Legislature, has found most effective individuals to deter crime is the men and women who wear the probation uniform, i.e. Valley Field Days years back had some issues, but because of their presence there are never any issues as those that have been in trouble don't want to get in trouble again, for the most part
- Appropriated funds for vans in last year's budget, was pitched and sold that one of the uses for these vans would be a quasi-community policing type effort, i.e. park van in visible location where there have been issues while doing paperwork, what police officer's do; not going to question if this has happened, hopes it has, if it hasn't, he has brought it up and knows that they will start
- 5-6 young men have terrorized the neighborhood and parks in the Strathmore area and Onondaga Park, a major concern, DA referenced meetings with Common Council earlier about addressing this, from Chairman McMahon's experience, Probation Officers are more effective than Police Officers just by being in the park in some cases; asks that they strategically think more like this, specifically would like to see more vans in Onondaga Park

Mr. Sichertman said that this was an excellent point and thanked the Chairman for bringing it up, adding that he appreciates the praise for their officers and the work they do in the community. They absolutely can and will do this. He believes they had the van at the Valley Field Days, adding that there is just one van. Most things in government move slowly, the van has just recently been outfitted, is ready to go and be used for exactly what the Chairman spoke of. They can participate using the portion of the GIVE grant they receive and he has every intention to be more visible, using this vehicle as a deterrent.

Mr. May said for the benefit of his colleagues the Public Safety Chairman has the benefit of sitting on the Criminal Justice Advisory Board and hearing about the programs these people are undertaking and he agrees with Chairman McMahon, they are making a difference and doing their best. One thing he wants to emphasize, and something he is very concerned with is that this group is already doing disproportionately more, with disproportionately less, in terms of personnel and resources. Granted technology moves them along and enables them to do more, but when he sees an almost \$1.4 million dollar revenue hit in this area (**pg. 4-54 Line A590060**) it concerns him. Especially, when the best they can do, from an expense standpoint, is knockout \$1

of maybe \$3 that they are taking a hit on from the revenue side and asked where there would be a decline in service or how this would affect their department during the course of the year. Mr. Sicherman:

- With help of Management and Budget are able to maintain their caseload levels despite this; understand this is a significant revenue issue
- Moved one position into an area that allows for preventive funding, was a service contract, moved PO into position, will be available to do supervision as well
- Aware of this on the state level, cut is across the state; just spoke with Robert MacCarone who heads DCJS-OPCA, very aware of the impact on Probation departments across the state, feels like there will be some action taken to address this, doesn't have specifics
- Appreciates the comments, understands and shares the concern; currently ok, need to keep working it

Mr. May said that there has been a prevailing theme that there is a crisis in our jails and to see the pullback on revenue from the state, in yet a different area, seems like another angle of attack on how the justice system is funded and supported. This is really important to mention, here and now, because as they look at the numbers and the big picture, all of this touches the justice system and how they solve the problems they are facing. Ms. Rooney added that they share this concern and that is the reason why the County Executive's budget has absorbed this revenue because of the work that Probation is doing. As Chairman McMahon pointed out, Probation serves as such a deterrent because people who have already committed a crime, may be on probation and considering doing it again, see these officers and will turn and go the other way. Because they know that they won't have the Criminal Justice System, which has to go through all those steps, it will just be the power to violate and put them back in. They share the concerns on cuts from the state level and how they affect the County and its daily operation.

Chairman Knapp said there was a reduction in the 101 line (**pg. 4-54 Line A641010**) and asked if they were unfunding a position. Mr. Sicherman said that it was salary savings from an open position. Chairman Knapp asked if this was going to continue. Mr. Bane said there were actually 2 funded vacant positions that they are saving. Mr. Sicherman said that they certainly could maintain one position, but not certain amount the other, to echo Legislator May's comments.

Chairman Knapp said he certainly wasn't going to complain about this, but they have a reduction in their overtime line for both their regular budget (**pg. 4-54 Line A641020**) and grants budget (**pg. 4-55 Line A641020**) and questioned if they were operationally going to be able to maintain this. Mr. Sicherman responded that he thinks so. Most, if not all, of the overtime they have is contractual overtime part of a contract between the union and the County. However, they get some funds from the GIVE grant, which allows them to do some of the details and takes care of the overtime.

**Chairman Knapp asked to be provided with a list of all contracts for both the regular and grant budgets.**

Chairman Knapp questioned the \$10,000 increase in Professional Services (**pg. 4-54 Line A694080**) and asked what it would typically be used for. Mr. Sicherman said it will be used to do polygraph tests on registered sex offenders, something that is best practice and required by the state. They haven't had funding for this previously; asked for additional funds in this line to take care of that requirement.

In answer to Chairman Knapp, Mr. Bane said previously the IMPACT grant was in the DA's budget, now the GIVE grant, which replaces the IMPACT grant, is in their budget (**pg. 4-55 Line A641010**).

In answer to Chairman Knapp, Mr. Sicherman confirmed that there was money for the jail expediter program, \$25,000 in Contractual Expenses. Chairman Knapp asked what kind of an impact this has had so far. Mr. Sicherman said he can't speak to this yet, they just got the contract through the process and signed. They are doing the work; attended the Open House at Jail Ministry the other day and can get him whatever he needs. Chairman Knapp said he was just curious, is a big fan of the concept and it would be great to hear how they are doing. Mr. Sicherman said he would get the information to him.

In answer to Chairman Knapp, Mr. Sichertman said that Syracuse Truce was a 3 year grant funded program that ended, but they have folded Truce into the new GIVE funding. Truce will continue, as it should in his opinion, it is an effective intervention, but will be funded through the GIVE grant. Chairman McMahon:

- Always coming up with reactionary programs to serious public safety concerns, change names and different things; could just reference Operation IMPACT, instead of GIVE, doesn't understand why they changed the name
- Should have asked DA this question also - what are his feeling on the Syracuse Truce program, what has his role been, does he think it has been effective; his understanding was the program was supposed to reach out to at risk gang members and give them a 2<sup>nd</sup> chance at going down the right path
- Looking at statistics as far as crime, gunshots and burglaries, really concerning, doesn't seem like anything is getting better; perhaps putting resources in one area and should be looking at others, asked Commissioner's point of view

Mr. Sichertman said that Syracuse Truce has a very specific target, gang involved youth who are at risk to be killed or kill someone. Statistics is not his area, but he has been told that gang shootings are in fact down, however other firearm related crimes may be up; it is not his project, he works with it and is a partner in it, but has been told that gang shootings are down.

Chairman McMahon said that he knows Truce isn't the Commissioner's program to defend, but to him this is all semantics, gang shootings are down, other shootings are up. They know the other shootings that are up aren't by legal gun owners, maybe they are being very specific on their definition of a gang. Most shooters are affiliated with some sort of undercurrent in our community so this would be something to watch. Next year he will remember to ask the same question to see what the feeling is on this. It is an interesting concept that has been well funded, but he doesn't know that there is real data to show that it is working. They do know things that work, Operation IMPACT clearly works and putting more PO's boots on the ground in neighborhoods would clearly work. He guesses that when they have so many resources in the community hoping onto the next fad for announcements to address a problem may or may not be as effective as clear data on things that do work.

Mr. Sichertman:

- This is called a focus deterrent, model used across the country in many, many cities, i.e. Boston and Chicago
- Can see how effective programs like Truce have been nationally online; Truce is the name in Syracuse and the County, other jurisdictions have different names for their programs, all are a focused deterrent
- Other part connected to Truce, typically young men, but doesn't excluded women, once brought in are offered services and an opportunity to make better decisions and turn their life around, are seeing people taking advantage of this, sometimes the effectiveness can take a while; he is one of the moderators when Probation has a Truce initiative, it is an impressive group of people brought together to speak to these young men; a large portion are taking the opportunity to meet with service providers and to try to make some steps
- Can't do this to early, some of the efforts the County has made around reorganization and working with youngsters in Child Welfare, the Criminal Justice System and their families, not quite as exciting as IMPACT but will bear fruit overtime to address the lure of joining gangs and the violence in general whether gang or otherwise

**Chairman Knapp said the travel training line (pg. 4-54 Line A694010) was pretty substantial and asked to be provided with a breakdown of travel verses training.**

**EMERGENCY COMMUNICATIONS – pg. 4-14:** William Bleyle, Commissioner; Carl Loerzel, Deputy Commissioner; Tom Fleming, Accountant 2

Mr. Bleyle thanked the Legislature for the opportunity to present their 2015 budget, introduced his team and presented the following:

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E911 TABLE OF CONTENTS

*“The mission of the Onondaga County Department of Emergency Communications is to serve as the critical and vital link between the citizens of Onondaga County and the public safety agencies that serve them.”*



**E911 MISSION STATEMENT**

**E911 2014 YEAR IN REVIEW: Key Accomplishments & Budget Projections**



- Serves 91 public agencies; 2013 answered 567,535 calls for emergency between 911 and 7 digit service calls, resulted in dispatch of 492,714 incidents

**2014 KEY ACCOMPLISHMENTS**

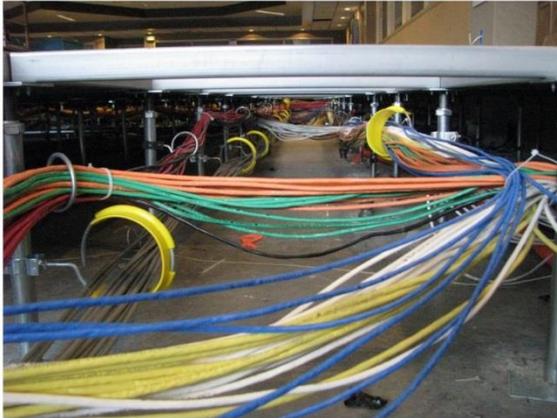
- Completed replacement of E911 Center ergonomic workstation furniture, console electrical and communications wiring, anti-static carpeting, acoustic wall carpeting and radio dispatch consoles. This involved our call taking and dispatch staff relocating to the Backup Operations Center (BOC) for two months while the work was completed. More than 80% of the \$4M project was funded through a NYS DHSES Statewide Interoperable Communications grant.
- Simultaneously refreshed the operating system software and related hardware on our digital radio system from version 7.7 to 7.14. Due to our Shared Master Site partnership with participating CNYICC counties, Onondaga County was only responsible for 25% of the project cost.

E911 2014 KEY ACCOMPLISHMENTS

E911 Main Center Operations Floor completely stripped of furniture and carpeting.

E911 2014 KEY ACCOMPLISHMENTS

- Transitioned from analog base to digital consoles, more compliant with radio dispatch system installed in 2008



More than 6 miles of Category 6 (Cat 6) and electrical wiring run to new console positions.



E911 2014 KEY ACCOMPLISHMENTS



Workstations and equipment wired by technicians from E911, County Facilities, Verizon and Skywave Communications.



E911 2014 KEY ACCOMPLISHMENTS



New workstations meet the latest ergonomic standards and accommodate additional monitors necessary to support Text-to-911 and future Next Generation 911 interfaces.



E911 2014 KEY ACCOMPLISHMENTS



New Operations Floor layout was designed with input from staff to improve workflow efficiency and effectiveness. Wire management protects equipment and facilitates cleaning.



E911 2014 KEY ACCOMPLISHMENTS

**2014 KEY ACCOMPLISHMENTS**

- Answering 90.2% of all 911 calls within 10- seconds or less (NYS Law requires 90%).
- Received CALEA/APCO public safety communications reaccreditation. On-site assessment found E911 to be in compliance with all applicable standards with no applied discretion issues. Accreditation signifies that our agency is meeting the highest national standards for public safety communication centers as established by an independent body of experts. Accreditation shows the public, as well as the agencies we serve, that we are committed to pursuing a course of excellence in our daily operations.
- Received high customer satisfaction ratings on citizen and public safety agency surveys.



E911 2014 KEY ACCOMPLISHMENTS

**2014 KEY ACCOMPLISHMENTS**

- Worked with our Central New York Interoperable Communications Consortium (CNYICC) partners to explore cost sharing opportunities that would result in more cost effective, consistent, and efficient services to our communities.
- Increased our employee's knowledge and exposure to skills and abilities that directly result in the efficiency and effectiveness of our personnel to complete their job tasks to the highest level of expectation.
- Maintained 100% reliability of the Onondaga County Interoperable County Interoperable Communications System (OCICS) digital trunked land mobile radio system, simulcast alerting paging systems, interoperability radio equipment, and the 800 MHz data radio system.



E911 2014 KEY ACCOMPLISHMENTS

- Maintaining appropriate staffing levels from the floor and answering the calls as specified by the state; agency randomly surveys customers in the community they deliver services to, to identify the degree of satisfaction

*with the service as well as competency and effectiveness of employees, also survey all 91 public agencies to ensure they are meeting their needs, very high results on both surveys*

**2014 KEY ACCOMPLISHMENTS**

- Maintained Call Center Partner Program recognition from the National Center for Missing and Exploited Children (NCMEC).
- Sought operating efficiencies in an effort to control costs necessary to remain within the 2014 E911 budget as modified (BAM).
- Became the second PSAP in NYS to accept “Text-to-911” messages from all four of the major wireless telephone providers. Improves access to emergency services for the hearing or speech impaired community or in situations where it is unsafe to communicate by voice (e.g., domestic violence).
- Developed a strategic plan for the implementation of Next Generation 9-1-1 (NG9-1-1) technology.



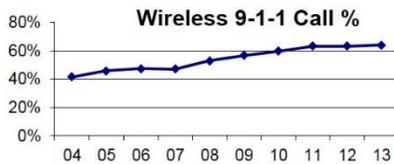
E911 2014 KEY ACCOMPLISHMENTS

**2014 KEY ACCOMPLISHMENTS**

- Maintained a high level of service to the agencies we serve and assist them in performing their jobs in the safest, most efficient manner. Public and dispatched agency surveys were very positive in all categories.
- Began our first full year of providing emergency medical dispatch (EMD) for the city of Syracuse. E911 personnel now provide EMD pre-arrival instructions for all of Onondaga County.



E911 2014 KEY ACCOMPLISHMENTS



Year	% Answered within 10 Seconds
2011	91.4%
2012	90.5%
2013	91.3%
2014 thru 8/14	90.2%

The percentage of wireless 9-1-1 calls continue to increase. Wireless calls take longer to process due to location verification challenges. E911 continues to meet the NYSRR 5202.2(b) requirement that 90% of wireless 9-1-1 calls be answered within 10 seconds.



E911 CALL TAKING STATISTICS

**2014 BUDGET PROJECTIONS**

- **A641010, A641020, and A641030 Personnel Accounts**  
Potential small savings in the combined personnel accounts
- **All Other Accounts**  
Current projections indicate that we will stay within the confines of the 2014 Budget. This could change based upon major catastrophes, unusual incidents, storms, lightning strikes, unplanned repairs, employee illnesses, etc.



E911 2014 BUDGET PROJECTIONS

**2015 STRATEGIC PRIORITIES**

- Replace leased 9-1-1 call taking solution and end of life automatic call distribution (ACD), switch and call center management and information systems with a Next Generation 9-1-1 capable solution with integrated Text-to-911 capabilities.
- Replace proprietary encryption in law enforcement radios with interoperable Advanced Encryption Standard (AES) encryption in law enforcement subscriber radios and produce a Field Operations Guide for Onondaga County public safety agencies. Both projects paid for by a NYS DHSES Statewide Interoperable Communications Program grant.



E911 2015 STRATEGIC PRIORITIES

**E911 2015 BUDGET**



- *Currently text to 911 received via web based interface, moving forward to Next Generation 911 an IP based solution, laying ground work with replacement of phone system in 2015, paid for out of operating budget;*

guide assists public safety agencies in the field with accessing their services and answering questions they might have during emergency incidents

**2015 STRATEGIC PRIORITIES**

- Complete NYS DoS LGe funded study to examine potential regional public safety communications shared service or consolidation opportunities that would reduce costs and/or improve services. Study is in partnership with Cayuga, Jefferson, Lewis, Madison and Oswego counties.
- Obtain APCO Project 33 Training Certification certifying that Onondaga County's E911 training program meets all American National Standards (ANS).



E911 2015 STRATEGIC PRIORITIES



**2015 BUDGET APPROPRIATION SUMMARY**

APPROPRIATIONS - 2014 ADOPTED vs. 2015 EXECUTIVE

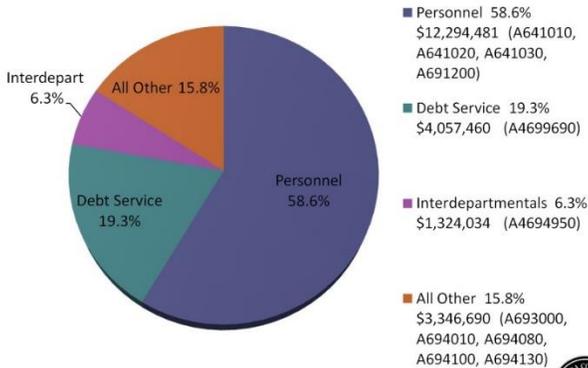
CODE	ITEM	2014 ADOPTED	2015 EXECUTIVE	% CHANGE
A641010	SALARY & WAGES	\$7,304,122	\$7,309,781	0.1%
A641020	OVERTIME & HOLIDAY PAY	\$991,307	\$1,000,000	0.9%
A641030	OTHER EMPLOYEE WAGES	\$50,000	\$50,000	0.0%
A693000	SUPPLIES & MATERIALS	\$58,158	\$58,158	0.0%
A694130	MAINTENANCE, UTILITIES, & RENTS	\$3,295,760	\$3,187,510	-3.3%
A694080	PROFESSIONAL SERVICES	\$13,000	\$13,000	0.0%
A694100	ALL OTHER EXPENSES	\$64,522	\$64,522	0.0%
A694010	TRAVEL/TRAINING	\$25,600	\$23,500	-8.2%
A691200	EMPLOYEE BENEFITS	\$4,099,039	\$3,934,700	-4.0%
A694950	INTERDEPARTMENTAL CHARGES	\$1,286,554	\$1,324,034	2.9%
A699690	TRANSFER TO DEBT SERVICE	\$4,010,049	\$4,057,460	1.2%
<b>TOTAL APPROPRIATIONS</b>		<b>\$21,198,111</b>	<b>\$21,022,665</b>	<b>-0.8%</b>

E911 2015 BUDGET - APPROPRIATIONS



- Proud of 2015 .8% reduction in appropriations over 2014, represents decrease of \$175,446

**2015 BUDGET BY %**



E911 2015 BUDGET BREAKDOWN



**2015 APPROPRIATION ACCOUNTS OF NOTE**

- **A641010 Regular Salaries (0.1%)**  
This account code is increasing by \$5,659 due to employee step increases.
- **A641020 Overtime (+0.9%)**  
This account includes an increase of \$8,693 to accommodate 4 hours of training for all employees on the new telephone system that will be installed in 2015. This training is necessary to ensure that all staff is able to use the new system at peak efficiency.
- **A694130 Maintenance, Utilities, & Rents (-3.3%)**  
The 2015 amount is a reduction of \$108,250 from the 2014 Adopted Budget. This reduction is caused in part by a one-time expense of \$175,000 for a Ground Ring in 2014. For 2015 we have added the cost of Heat Pump Replacement in the E911 Center Radio & Telephone Rooms (\$20,000) and to install a clean agent fire suppression system in the Telephone & Radio Rooms (\$40,000).



E911 2015 BUDGET HIGHLIGHTS - APPROPRIATIONS



- Debit Service largely technology, continues to increase, necessary to keep pace with technology advances, equipment changes and lifecycles of equipment, which are largely computer based today; maintenance to protect investments made under debit service purchases largest portion of All Other Expenses
- Ground Ring is lightning protection grounding; through CYNICC partnership negotiated 5 year contract period for radio maintenance, holds rate steady for 5 year period, beginning to realize savings from combined effort

**A699690 TRANSFER TO DEBT SERVICE SCHEDULE 2015 -2019**

year	Principal	Interest	Total	Covered by Surcharge	Net Debt Service
2015	\$3,070,000	\$987,460	\$4,057,460	\$2,825,978	\$1,231,482
2016	\$3,415,000	\$991,557	\$4,406,557	\$2,700,000	\$1,706,557
2017	\$3,640,000	\$830,496	\$4,470,496	\$2,725,000	\$1,745,496
2018	\$3,606,400	\$687,094	\$4,293,494	\$2,700,000	\$1,593,494
2019	\$3,502,600	\$559,440	\$4,062,040	\$2,500,000	\$1,562,040

TRANSFER TO DEBT SERVICE SCHEDULE



**2015 REVENUE ACCOUNTS OF NOTE**

• **A590042 Other Public Safety Other Governments**

This revenue account contains reimbursement from neighboring counties to offset the maintenance cost of our OCICS Master Site controller. The revenue is reduced by \$7,766 in 2015 because the cost of Master Site maintenance is less than originally budgeted.



E911 2015 BUDGET HIGHLIGHTS - REVENUE



- 69.9% of 2015 debt service total will be paid for through surcharge revenues; working very close with NYS Association of Counties and NYS 911 Coordinator on ensuring that they receive all the surcharge revenues they are entitled to, those groups are working on 2 big issues: 1) NYS continues to receive largest portion of wireless surcharge revenue, yet answers very few 911 calls, continue to work to get their share of these funds, meantime continue to be penalized by federal government not allocating money to 911 because NYS isn't spending surcharge revenues appropriately 2) Working to make surcharges translate to prepaid phones, many states have taken action, seeing migration from contract based phones to prepaid based phones, currently surcharge applied to landlines and wireless contract based phones only; cost of providing 911 service continues to escalate due to technology changes and the way in which America communicates, feel it is necessary to ensure revenues derived from surcharges are appropriately given to counties that provide those services

**2015 BUDGET SUMMARY**

**2014 ADOPTED vs. 2015 RECOMMENDED APPROPRIATIONS**

ITEM	2014 ADOPTED	2015 EXECUTIVE	% CHANGE
<b>TOTAL APPROPRIATIONS</b>	\$21,198,111	\$21,022,665	-0.8%

**2014 ADOPTED vs. 2015 RECOMMENDED REVENUE**

CODE	ITEM	2014 ADOPTED	2015 EXECUTIVE	% CHANGE
A590005	CO SVC REV PUBLIC SAFETY	\$3,212,077	\$3,458,738	7.7%
A590042	OTH PUBLIC SAFETY-OTHER GOVT' S	\$258,876	\$251,110	-3.0%
A590051	REAL PROPERTY RENTAL/LEASE TO INDIVID	\$76,370	\$81,312	6.5%
A590056	MINOR SALES OTHER	\$2,000	\$2,000	0.0%
	<b>TOTAL REVENUE</b>	\$3,549,323	\$3,793,160	6.9%

**2014 ADOPTED vs. 2015 RECOMMENDED LOCAL DOLLARS**

ITEM	2014 ADOPTED	2015 EXECUTIVE	% CHANGE
<b>LOCAL DOLLARS</b>	\$17,648,788	\$17,229,505	-2.4%

E911 2015 BUDGET – REVENUE & LOCAL DOLLARS



**2015 – 2020 CAPITAL IMPROVEMENT PLAN**



**E911 LONG-TERM STRATEGIC PRIORITIES**

- **Implement Next Generation 911 (NG911) Technology**
  - ❑ Current 911 system is designed around analog telephone technology and cannot handle the text, data, digital images and video that are increasingly common in personal communications and critical to future safety advances in a wireless mobile society.
  - ❑ The public, particularly those with disabilities, expects that Public Safety Answering Points (PSAPs) will keep pace with advanced technologies.
  - ❑ Implementation of technology will require a high availability IP infrastructure interface, equipment and software to support VoIP communications, changes in communications recording systems, and will require improvements in mobile data wireless infrastructure. NG911 will also have human resource impacts.
  - ❑ There will be a period of time where NG911 and legacy technologies will overlap.
  - ❑ FCC has indicated that it will mandate migration to NG911.
- **E911 Main Center HVAC System Replacement**
  - ❑ 2013 engineering study determined that the E911 Center’s 29 water source heat pumps are at the end of their useful life and need to be replaced.
  - ❑ The study examined several options and recommended replacing the heat pumps with variable refrigerant flow (VRF) heat pumps as the lowest life cycle cost option.
  - ❑ Total cost is estimated at \$2,729,150 which includes \$2,250,000 for general construction, equipment and supplies and \$479,150 in soft costs.
  - ❑ Implementation of the VRF system will result in an estimated \$19,279 annual energy savings.



E911 LONG-TERM STRATEGIC PRIORITIES

**E911 LONG-TERM STRATEGIC PRIORITIES**

- **Radio System Continuity of Operations**
  - ❑ OCICS trunked land mobile radio (TLMR) network currently supports more than 7,400 subscriber radios.
  - ❑ Loss of critical infrastructure could cause a catastrophic failure of the TLMR system and cause all subscriber radios to go “dark.”
  - ❑ E911 is exploring the most cost effective method for ensuring continuity of operations. The exact route is not known at this time due to rapidly changing technology.
- **Replacement of Mobile Data Communications Network Infrastructure**
  - ❑ Current DataRadio system was built in 2007 and will reach the end of its useful lifecycle in 2017. Modem repairs are expensive and not sustainable.
  - ❑ DataRadio system has a very limited throughput of about 42 kbps and is not capable of supporting newer technologies/NG911 (e.g., video, digital images, report writing, mapping).
  - ❑ Public safety’s increasing reliance on wireless technologies coupled with the need for more bandwidth (<100a mbps) and the obsolescence of the DataRadio system will require a migration to a high speed data network.
  - ❑ E911 is carefully following the FirstNet national public safety broadband network initiative to determine what impact that it will have on this project.



E911 LONG-TERM STRATEGIC PRIORITIES

- *One item of note in 2015 CIP, change in HVAC system, bonding request will be coming forward, heat pumps were installed when building was originally built starting in 1990*

**E911 CAPITAL IMPROVEMENT PLAN 2015-2020**

YEAR	PROJECT NAME	ESTIMATED COST	TOTAL FOR YEAR
2015	*E911 Main Center HVAC Heat Pump System Replacement	\$2,729,150	\$2,729,150
2016	* TLMR Radio System Analog Back-Up System	\$1,352,138	\$1,352,138
2017	* Replacement of Mobile Data Communications Network Infrastructure	\$6,522,075	\$6,522,075
2018	* Computer Aided Dispatch (CAD) System Hardware & Software Refresh	\$927,673	\$927,673
2019 - 2020	No Projects Planned at this Time	\$0	\$0



E911 2015 BUDGET CIP 2015-2020

Mr. Bleyle said he would be happy to answer any questions.

Mr. May thanked Mr. Bleyle saying it was a nice presentation, with a lot of information and adding that he has obviously been real busy. The 101 (pg. 4-14 Line A641010) and 103 (pg. 4-14 Line A641030) lines are pretty much a wash and asked if this meant their staffing was a little more stabilized than normal permanent staffing. Mr. Bleyle said they don’t see the immediate need to add staff. One can see from the 90.2% answering of calls within 10 seconds or less that their largest staffing component, which is operations is keeping up with the workload. They are however, keeping an eye on the long term impact of some of these mandates that come down, i.e. text to 911. If they get inundated with text to 911, that is not the best way to call 911. A phone call to 911 can be processed in 1 minute 20 seconds, on average studies show it takes about 14 minutes to process text. Very concerned long term on the impact of Next Generation 9-1-1 and text to 911 on their center. They are also seeing an increase in workload, so far in 2014 calls for service, as well as dispatch incidents, are up over 2013.

Mr. May said that perhaps they should employ high school kids to handle the texting portion, as he can’t even see his kids fingers move when they text. Mr. Bleyle responded that this is one of the challenges they face with their people, as the retirement age goes on to age 62 for their people, they don’t retire at the same age the fire

fighters and police officers retire and this becomes a challenge for many people. He used to giggle with this mother who struggled with the VCR, now as he gets older it becomes more difficult to deal with technology.

In answer to Mr. May, Mr. Bleyle said that Maintenance and Utilities (**pg. 4-14 Line A694130**) are down because of a couple things: 1) reduction of onetime ground ring expense, budgeted as \$175,000 in 2014 2) digital consoles are on warranty for a period, slight decrease in maintenance to those consoles. In answer to Mr. May, Mr. Bleyle said the ground ring is in process.

Mr. May said that they have done a fantastic job in pursuing grants for the various initiatives undertaken. At this point the grants budget (**pg. 4-15**) is zero. He recognizes that this is mostly project based funding and asked that Mr. Bleyle speak to this a little in terms of what is on the horizon. Mr. Bleyle:

- Seems state will continue to offer grants that will assist in their projects; state is releasing grants later and later, within their budget year
- Had a better handle on this last year, wasn't predictable at this time, don't know how much they will get and don't know the rules, rules aren't always the same, i.e. communication funds used to replace radio consoles – were eligible for Round 1 and 2, ineligible for Round 3, rules changed - can't receive funds if you received funds in Round 1 or 2
- Expect Round 4 in 2015, have projects to keep need for bonding projects low, don't know the rules at this point, change every year

Mr. Ryan said this has been talked about for a long time and asked if they were any closer to receiving the wireless surcharge revenues they deserve. Mr. Bleyle:

- Probably not, can only guess the state has come to enjoy these revenues for many years; heard estimates anywhere from \$180 million to the low \$200's in millions, per year
- Continue to work with state, are seeing some progress in terms of some of the monies; Interoperable Communication Grant funds largely a chunk of the surcharge revenues the state has and has been giving
- Are attempting to get Interoperable Communication funds changed from competitive grants to funding of 911 Centers, allowing for operational expenses and other things that 911 Centers see; are continually chipping away on a great chunk of the revenues and attempting to get an even greater chunk
- Working with the state has definitely peaked their interest on the prepaid issue; many states have applied surcharges to prepaid phones, keeping it competitively equal, are hoping if revenue comes to fruition state would share a good chunk, if not all revenues with local counties

Mr. Ryan said that he hopes there is recognition on the state's part, as it is an unfortunate irony for those at the County level. Revenues are coming in as a tax surcharge on new technology, not new any longer but was new when surcharge was designated. The state keeps getting the benefit as more revenues come in, yet the County has to apply for a competitive grant to keep pace with technology. To Mr. May's point, this department has been great at getting the grant money, but it has to keep coming in because as they move to Next Generation it is only going to cost more money. He hopes that the state recognizes this and comes back and says "here you go", so that they can continue to maintain the level of service. Mr. Bleyle:

- Next Generation technology is a big concern, looking to the future for 911 will see, i.e. call will come in for robbery at drugstore, 911 operator through IP connections will connect into the cameras of the drugstore and see what is happening, people will not only send text messages, will be able to send video of getaway car, 911 will be able to relay video to police vehicle; technology changes need to keep pace,
- 1 concern - Next Generation is going to be more expensive than analogue technologies, NY is suffering a result of the state not appropriately using surcharge revenues, Next Generation money distributed to other states is not coming to NY as punishment
- NYS one of 6 states without Next Generation 911 Plan, i.e. MA is building out a Next Generation 911 System, state providing equipment to counties, have a plan; no plan again because surcharge revenues are not appropriately allocated

Mr. Holmquist said he was sorry to hear that they aren't making much progress on the 911 surcharges. And asked the extent of the formal lobbying effort, where local state representative's stand, are there any existing bills in the Senate or Assembly sponsored or cosponsored by local representative, is there an organized effort across the state of 911 Commissioner's, County Legislature's, etc., all those suffering from the absurd misuse of 911 surcharge funds. Asked if there was any hope on the horizon and to what extent are they working on this. Mr. Bleyle:

- Believes prepaid is a hope
- Assumes the number of dollars leaves a big hole in the state budget; may get sympathetic ear from Assembly or Senate representative, but next question will be where will they get the money for other projects if those monies go back to the counties, poses a quandary, unfortunately suffering from it as a County
- Ultimately hoping burden won't be on local taxpayers when they start building out New Generation 911 components as they become available, hope for a fair and equitable distribution of those monies
- Long ago when cell phones initially became popular, state provided wireless 911 services in Onondaga County, 911 used to go to State Police Troop D in Oneida, they would relay to the 911 Centers, state dropped taking calls as cellphones proliferated, couldn't keep pace with number of calls without huge increases in their dispatch staff; more appropriate because it saved time, gave up answering 911 calls except in areas that don't have 911 dispatch centers

Mr. Holmquist said that when the public looks at their bill and sees 911 surcharges, he would assume that they believe the money is going to be used to pay for 911 services and it is not. Going back to local state representatives he asked if there was any legislation to do the right thing. Mr. Bleyle said that there was legislation, but it did not go anywhere. To clarify there are two surcharges on a wireless bill, the state surcharge and the county surcharge. The County maintains a surcharge on both the wire line and wireless phones. The original state surcharge used to say 911 surcharge, but they changed the name to public safety surcharge. The argument is that it is no longer a 911 surcharge, but when the surcharges were authorized by the FCC they were authorized as 911 surcharges, not a public safety surcharge. Which is why the state suffers the consequence and is identified year after year by the FCC as not appropriately allocating those monies to the people that provide the service. However, the state maintains that it is now a public safety surcharge. Mr. Holmquist said the FCC certainly has a bigger lever than they do. Perhaps they could look into where local representatives stand and possibly work together to do a memorializing resolution to start addressing this and build some impotence on the County's side as well, at least shine some light on this wrong. Mr. Bleyle agreed.

Chairman Knapp asked to be provided with a break down for All Other Expenses (**pg. 4-14 Line A64100**). Mr. Bleyle responded that he could briefly explain: 74% cleaning contract, 7% snow removal, 5.4% accreditation, 3.9% taxes paid to the Town of Onondaga, 3.1% pest control, 2.6% rubbish removal, 1.2% rugs, 1.1% fingerprint fees for new employees, .9% memberships to various 911 organizations, .6% postage and other things \$100 at .2%.

Chairman Knapp asked to be provided with a break down for travel verses training (**pg. 4-14 Line A694010**). Mr. Bleyle:

- Largest portion about \$13,000 is travel and training
- \$7,000 for meal allowance, when employees get held over under certain circumstances are allowed mean allowance by contract
- \$3,000 for mileage and parking

In answer to Chairman Knapp, Mr. Bleyle said that actual going to conferences and meetings is \$13,500. They usually have to send their people out of state to get computer aided dispatch updates. There are Regional 911 Conferences, go to the annual APCO Public Safety Officials Conference and other conferences they need to send their people to for training. The radio staff is trained at Schaumburg for Motorola.

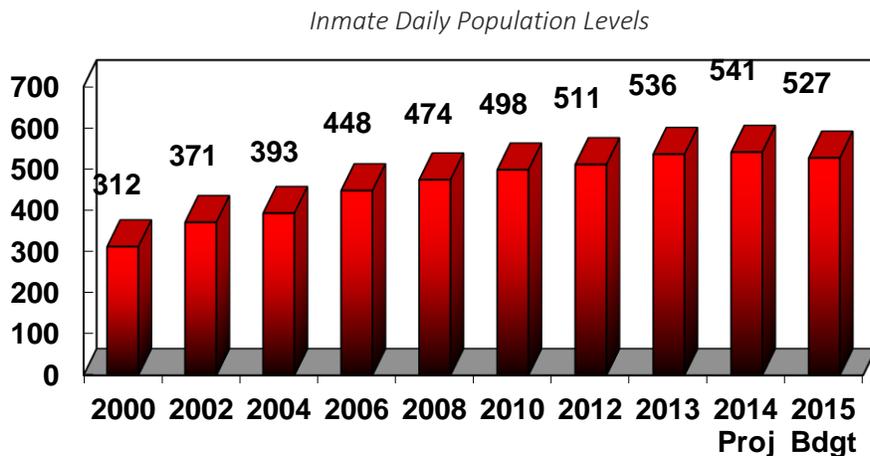
In answer to Chairman Knapp, Mr. Bleyle confirmed that the reduction in the grants budget was covered with Mr. May. They are finding out about state grants later, looks like they are holding onto the money for a period of time or thinks about what they are going to make it available for. At this point they have one grant that they believe they are going to get, just filed application. Also are pretty sure there will be a Round 4 for the Statewide Interoperable Grant, which is usually a good chunk of change, but won't know if they will be eligible until they announce it; expects money will be announced sometime near the end of 2014.

In answer to Chairman Knapp, Mr. Bleyle confirmed the State Aid-Public Safety was the surcharges they have been talking about.

**CORRECTIONS – pg. 4-6:** Timothy Cowin, Commissioner; Daniel Boyle Assistant Commissioner Management and Administrative; Santina Dalfo, Accountant 2; Martha Christiano, Administrative Intern

Mr. Cowin introduced those at the table (**see listing above**), adding that Randy Blume was also present and proceed to presented the following:

*2014 continues to be a difficult year due to the increasing number of inmates in Onondaga County. The increase in inmates at the Justice Center has required us to take more of their inmates and also to board out inmates to other facilities. We currently have 30 adult female inmates and 10 adult male inmates in Oneida County and we are still operating at capacity. As you can see from the chart below the daily population at the Department of Correction continues to grow every year. Since 2000 our population has increased from 312 to a projected daily population of 541 for this year. This amounts to an increase of over 70%.*



*These increases have a direct effect on our operating budget. The two areas that are the most obvious in our 2015 budget are the increases in personnel and the loss of revenue.*

*This year we are requesting six additional officers. This is due to the staffing analysis done by the New York State Commission of Correction. This agency oversees all the correctional facilities in New York State and sets the staffing levels for every facility. As previously stated, we have had an increase in inmates of over 70% while our staffing has decreased by almost 40%. The analysis done by the State showed we were operating with 19 staff less than we should have. Part of that analysis looks at a relief factor that includes all time off, which in many cases needs to be covered by overtime. The State's analysis considers the overtime to cover posts in determining their final number. Thirteen of the additional 19 officers that they have determined we need are directly related to our overtime. This leaves six officers needed just to cover our posts. In negotiating with the State, the six officers will suffice for now with an updated analysis to be done in the future.*

The second area where increased population has affected the budget is in our revenue. We have almost completely eliminated our housing of federal inmates because of a lack of space. This will result in a loss of over 1.8 million dollars in 2014 and will generate only \$70,000 dollars in revenue in 2015.

The increased population puts additional work on all aspects of the facility but it appears that the daily costs of operation from medical to meals will remain within budget.

We will continue to provide a significant amount of programming with very little local dollars. Jamesville-Dewitt School District & BOCES will continue to provide a number of educational programs to the inmates.

We will also provide numerous other programs such as:

BOCES -	GED testing GED tutoring Transition
PEACE Inc. -	Early Head Start (works with parenting skills and issues)
CCA (Center for Community Alternatives) -	Substance Abuse Re-entry HIV/AIDS counseling
AA & NA -	Alcohol and drug rehabilitation
Law library	
CNY Services	New Directions for Substance Abuse
SBH (Syracuse Behavioral Health)	HIIP – High Impact Incarceration Program
Religious Services	

The Department will continue to review every area of operation with the goal of operating one of the best correctional facilities in the state in the most cost effective means possible.

Mr. Holmquist said that the report is brief and well done, adding that he is doing a great job. This morning they have been talking a little about overcrowding, the plight they find themselves in and the reduction in federal revenue, as the Commissioner just mentioned. He is alarmed at the County Executive’s recent remarks, doesn’t understand them and is hoping that she will come forward and clarify them. The Legislature views this as an emergency, guesses that they are going to try and have some type of Blue Ribbon Panel to address the situation, work with the new incoming Sheriff and hopefully every single person will be on board.

Mr. Holmquist asked what type of sanctions they face from the state if they are unable to perform housing duties of inmates. Mr. Cowin:

- In the past received court orders - ordered to stay within staffing levels or within inmate levels, are pretty strict as to what those can be, are all kinds of guidelines as far as square footage and what they can have
- Their facility has expanded every inch possible, opened gym and all dormitories, have gotten every waiver possible to put extra inmates in these areas, even in some common areas; if they’d like to come up it is interesting to see how they have done this, beyond this only option is boarding out, where they are at this point

- Numbers are not sentenced inmates, their numbers are relatively level, certainly gone up since 2000 but would have over 100 empty beds today if just sentenced inmates; inmates from downtown causes them to be overcrowded, well over 100 now - unsentenced inmates are the issue

Mr. Holmquist said for the past few years they have been talking about the Mental Health wing or expansion to address the problem that almost everyone recognizes. There is a dramatic increase in mental health inmates and up until just last week the debate was never are they going to do it, it was do they need 100 or 200 beds and then studies were just stopped. He doesn't understand where they are going or what they are going to do. Ms. Rooney responded that the study was performed. In conjunction with the Legislature, recognizing that the County will have a new sheriff and out of respect for the new sheriff, they wanted to have that person be involved with the plans for the Behavioral Health Unit that is proposed at the Justice Center.

Mr. Holmquist said his understanding was that they knew there was going to be a new Sheriff, but there was no need to stop work. They could continue and of course, the sheriff could have the autonomy to make recommendations. The way this was presented to committee they are on hold, a year is being wasted doing nothing, no planning or any type of review. Next year they will have to restart and will have lost all this time. They have already lost federal revenue, hopes they don't get sanctions as it is getting worse and worse. And he doesn't think that either of the incoming candidates for sheriff would disagree that this is a huge issue that they have to move on. Time is of the essence. Ms. Rooney said, "Ok". Mr. Holmquist asked why they weren't doing nothing. Ms. Rooney said that the answer is the same, this came from the Legislature asking them to wait until the County had a new Sheriff and that is what they have done. In answer to Mr. Holmquist, Mr. Knapp said that he did not know anything about this. Perhaps the Chairman does, but he is no longer here. They will have to follow up with the Chairman.

Mr. Holmquist questioned the \$100,000 increase in Capital Projects (**pg. 4-6 Line A674600**). Mr. Cowin said that this was for the remainder of the dog kennel project; engineered out last year at \$350,000, budgeted \$250,000. In answer to Mr. Holmquist, Chairman Knapp said the amount approved in 2014 was \$250,000, not \$350,000. Mr. Holmquist said that this request was just to bring the total to \$350,000 and asked why. Ms. Rooney said the original request was for \$350,000 based on pre-engineering estimates, the Legislature reduced that amount by \$100,000. In the last few months between, Facilities, Budget, County Executive's, Corrections, and Transportation they have done everything to try to value engineer it and at the end of the day \$350,000 is needed to construct the shelter. Mr. Holmquist said that last December the Legislature was told that this was the County Executive's top legislative priority for the upcoming session and the project hasn't started. Ms. Rooney said the project has started, all the structural engineering studies have been performed looking at locations. However, it was put out to bid and the bids came back higher than the \$250,000 because the original estimates were correct the cost was going to be \$350,000. Mr. Holmquist asked how much was spent so far. Ms. Rooney said she thinks \$30,000 for all the preconstruction engineering work. Mr. Holmquist asked if there were any other funds in the budget connected to the dog kennel in any way. Ms. Rooney said that the \$100,000 was it.

In answer to Chairman Knapp, Mr. Cowin said that they will be in line with overtime, operating and 101 budgets for 2014. Chairman Knapp said this was excellent and appreciated.

Chairman Knapp asked what the capacity was for the facility. Mr. Cowin said that 562 is the max. Chairman Knapp said that 562 is realistically the max and for temporary, a day or two over, they can figure things out. Mr. Cowin said that they can't even do that because they don't have a spot to put them. The rule of thumb in corrections is that if they get to 90% of the max they are usually problematic because there are so many categories that can't be mixed, i.e. females and males, juveniles, 1 on 1's. They have to put people in certain areas and may have a bed or two empty. Chairman Knapp said that with a perfect mix they might be able to get to 562. Mr. Cowin agreed.

Chairman Knapp asked if there were any state rules that presentenced individuals cannot stay at Jamesville. Mr. Cowin said that the state has said that they can, the union has said that they can't; currently fighting PERB on this issue. Chairman Knapp said he was aware of the union issue. Mr. Cowin said that the state itself is the one that came down with the decision that if they are housed in the Jamesville Facility their staff would have to watch them. In answer to Chairman Knapp, Mr. Cowin confirmed that there is no time limit, they can stay as long as it takes. Chairman Knapp said they were expecting some resolution on the union issue within the next few months. Mr. Cowin said that he hoped to receive a response before he died, but won't guarantee it.

In answer to Chairman Knapp, Mr. Cowin said food will increase a little next year; currently below \$1.10 per meal, will increase slightly and still meet all the calorie and nutritional state requirements. This is a big expense but they think they will be fine next year.

Mr. Jordan asked if the state was requiring them to add 6 additional officers (pg. 4-9). Mr. Cowin:

- By law NYS Commission of Correction determines staffing levels for all facilities
- Analysis came back at 19 additional officers, 6 officers strictly for posts, figured in relieve factor for overtime – additional officers so there is less overtime
- Agreed to let them hire 6 strictly for posts; let 13 additional covering overtime ride until they come back, see how they make out
- 50% of overtime is contractual not operational

Chairman Knapp asked the percentage of turn over within correctional officers. Mr. Cowin said that it varies from year to year, usually going back 25 years for their retirement year. They will be holding a class in November that they hope will be about 22. In any given year, depending on whether they have 1 or 2 academies it is 20-30 people. In answer to Chairman Knapp, Mr. Cowin confirmed the vast majority is retirement, have some that transfer downtown because of different benefit packages and have a lot of people that go onto police work, their final goal.

Chairman Knapp recessed the meeting at 12:23 PM.

Respectfully submitted,



KATHERINE M. FRENCH, Deputy Clerk  
Onondaga County Legislature

## ATTENDANCE

COMMITTEE: 2015 BUDGET REVIEW OF PUBLIC SAFETY  
COMMITTEE DEPARTMENTS

DATE: September 24, 2014

NAME	DEPARTMENT/AGENCY
PLEASE PRINT	
MARTHA CHRISTIANO	DMB
Ann Bebejian	Personnel
Kevin Wisety	Emergency Management
MIKE HUPPMANN	EMERGENCY MANAGEMENT
Tom Fleming	911
Carol Loesel	911
Bill Bleyll	911
PAUL SMITH	Personnel
Bill Citaratta	Personnel
Beth Martas	Personnel
Jawn Nolan	Pers.
RANDY BLYNE	JCOC
Lina Dalfo	CORRECTION