



Onondaga County Legislature

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WAYS & MEANS COMMITTEE 2018 BUDGET REVIEW OF PUBLIC SAFETY COMMITTEE DEPARTMENTS MINUTES - September 19, 2017 DAVID KNAPP, Chair

MEMBERS PRESENT: Mr. Jordan, Mr. May, Mr. Kilmartin, Ms. Williams, Mrs. Ervin

MEMBERS ABSENT: Mr. Shepard

ALSO PRESENT: Chair McMahan, Dr. Chase, Mr. Holmquist, Mr. Ryan

Chair Knapp called the meeting to order at 1:55 p.m.

CORRECTION, pg. 4-77, 4-7 – William Hanna, Commissioner; Tina Dalfo, Accountant:

Mr. Hanna:

Honorable and Distinguished Members of the Legislature:

It is my privilege to speak with you today as the Commissioner of Correction of Onondaga County.

Since March of 2016, I've had the privilege of leading a security force of 166 dedicated men and women, who walk the toughest beat in America. I've also been responsible for the safety and security of an average daily population of over 500 inmates. My staff works constantly with members of Sheriff Conway's Custody Division. Inmates from the Justice Center are transferred back and forth constantly to maintain a balance and to avoid overcrowding.

Our record of cooperation with the Sheriff's Office speaks for itself. They receive the same training, supervise the same inmates, and many of the Custody Division Deputies started at the Department of Correction and were trained there. That includes the Assistant Chief in the Custody Division and many others. As recently as our last training academy, we had an OCSO Custody Deputy as an attendee.

Since assuming command of the facility, because of the events happening in our Country and around the World, I've given priority to hardening our facility against vulnerabilities. If you visit our facility, you will encounter a Correction Officer posted at the Perimeter Post and your identity and business at our facility will be verified before you are admitted. And, to an Officer, every CO assigned there has said it is one of the most important changes we've made.

The average daily population for THE DEPARTMENT OF CORRECTION is roughly 515 inmates. They require a lot of attention, some as much as 1:1 CO to inmate. We have a medical unit that treats many inmates daily and arranges for outside medical and dental treatment.

The backbone of our facility is the Security and Operations section. They are the folks in the housing units, the relief officers, the transport officers.

As you review the memo that I've presented to you, you'll see that much of the documentation is gleaned from a compilation of our 24 hour reports.

As you can see, over half of my budget goes to salaries and overtime. The salary amounts on the 101 line are governed by minimum staffing needs. The overtime on the 102 line is influenced by a number of variables. Half of it is contractual so that isn't variable. The other half is completely variable because of 1:1/Constant Supervision of inmates, hospitalization and hospital trips for inmates, retirements, disciplinary actions, regular and vacation days off, training of personnel.

This has been a difficult year staffing wise. Our overtime expenses have been higher than normal due to more 1:1/Constants, long term illnesses of employees, disciplinary actions and security upgrades.

Our facility is not getting any younger either. Creeping up on 1/3 of a century of tough years makes keeping up with the physical plant a big challenge. Ours is a facility that was originally built for 148 inmates, far fewer than our current population. That means that our Booking Area, Kitchen, Visitation Area and staff facilities are 1/3 size of what they should be.

As I sit here today, I am extremely proud of what our staff has accomplished with limited resources. I am also very proud of our programs that have been developed for inmates and their return to the community. Our Second Chance Canine Program has had over 50 inmates participate with not a single return to our facility as an inmate. One, however returned as a volunteer. I have received a very inspirational note from one of our participants that says, "thank you for the opportunity to work @ the shelter. I will remember that experience for the rest of my life!" "I loved working with the dogs and I learned a lot."

We have a very successful Inmate Work Release Program that boasts of 7 former inmates who still work for the employers we found for them prior to their release, one of them training as a supervisor.

Our collaboration with BOCES continues to turn out GED graduates.

Our newest addition is a program in development that will teach inmates skills in the Lawncare, Landscaping, composting, growing of vegetables and ornamental flowers. These skills will reinforce them as they look for work on the outside. By this time next year, we will have two (2) fully functioning greenhouses for the inmates to work in.

We continue to work on our Vivitrol program to do our part in the fight against opioid addiction.

I've given you a snapshot of what we have been doing at THE DEPARTMENT OF CORRECTION. As the Commissioner, I would be remiss if I didn't give credit where due. I am very fortunate to have a very dedicated, professional and capable staff that work very hard to make things happen. I'm grateful for their professionalism.

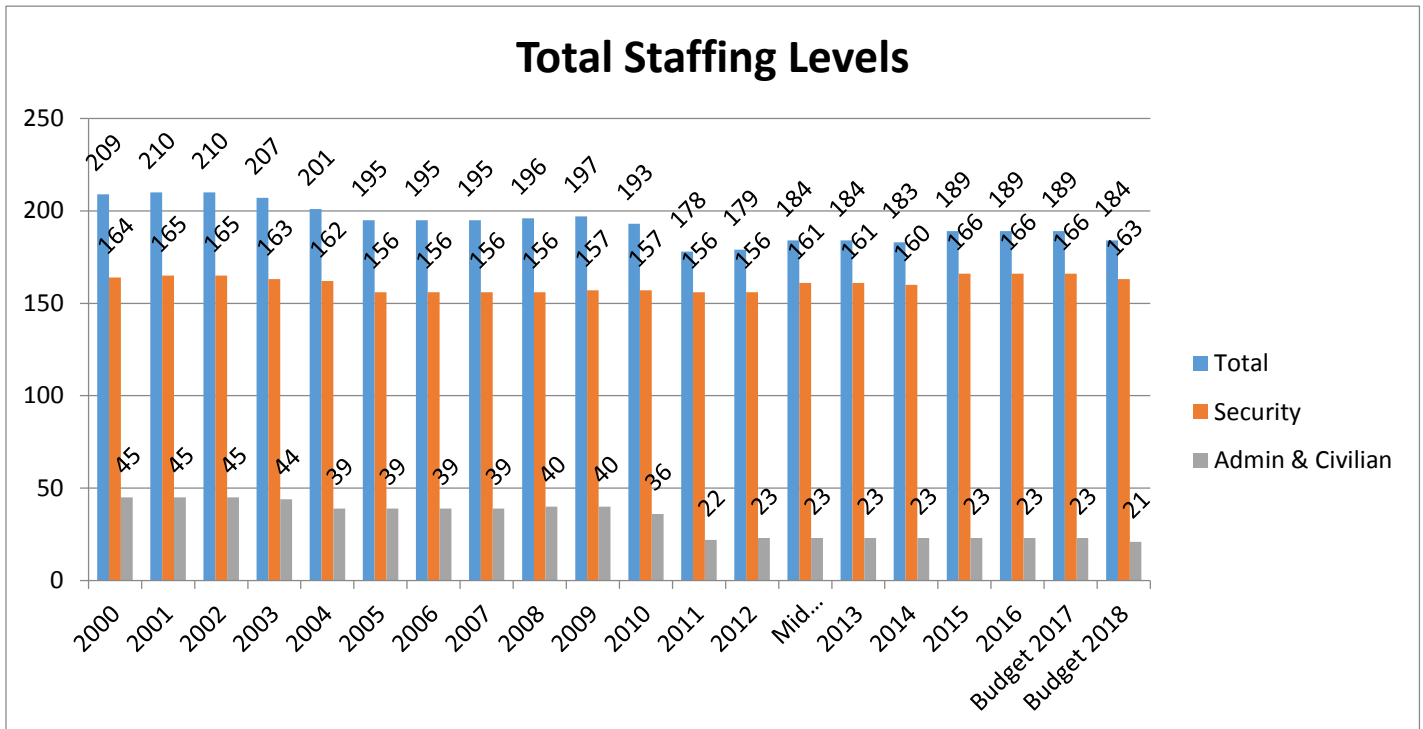
Mr. Hanna submitted the following:

In 2018 we will continue to operate a safe and secure facility by the most effective means possible. Presently, we are running at 95-98% occupancy. We house and maintain approximately 100 Justice Center inmates daily to assist with overcrowding downtown. There is regular daily dialogue between OCDC and OCSO to optimize these numbers. In 2017, our variances for overcrowding at the Justice Center were rescinded by the NYSCOC resulting in a reduction of our MFC by 52 beds. We submitted a request to the SCOC to increase our maximum capacity by 14 beds (converted variance beds to permanent housing) in Unit 1 and 12 (new additional) beds in Unit 10. We were required to increase the bathroom capacity in both Unit 1 (by leaving a cell open in each flagging area) and adding a toilet and sink in Unit 10 to accomplish this, at an approximate cost of \$15-20,000. In 2017, in our collaboration with OCSO/JC, we "flip-flopped" two (2) of our housing units to allow us to keep up with the increased adult female population. This means we have to move about 70 inmates every time we do this. It is a laborious task but, will likely be repeated 5-6 times per year.

We presently field a single Outside Work Crew and a Community Crew. The Work Crew works at the facility with grounds keeping and small laborer jobs. Our Community Crew also works on the facility grounds and to work details that contribute greatly to "Lights on the Lake," cleanup at the Lakeview Community Amphitheater after concert events, manicuring and maintaining the "Baby Maddox Memorial," cleanup at NBT Stadium and Onondaga Lake Park, as well as, occasional constituent requests around our County. Each of these crews requires a Correction Officer.

2017 was a year of evaluating and increasing security issues at the facility. We have implemented a K-9 program, with three (3) dogs and handlers to provide facility wide coverage on a daily basis. They monitor the visitors' area, lobby, grounds, housing, program units and cargo receiving. They have been responsible for discovering contraband within the facility, as well as attempts made by inmates to introduce contraband to the facility. Our perimeter post, unused for the last several years, has been redeployed to protect our facility. It is likely the most appreciated improvement by the staff.

Personnel remains a priority concern. If we expect to maintain a safe and secure facility, having an adequate number of personnel is a key component. We currently operate with a security staff of 166, a number I would call marginal. Cuts to that number will result in an immediate loss of efficiency and consequently, increases in "ordered overtime" will have a negative effect on morale. Like the Sheriff, when we are allowed to hire to fill a class, it takes a minimum of six months and, as long as a year, before we see the benefits in our ranks.

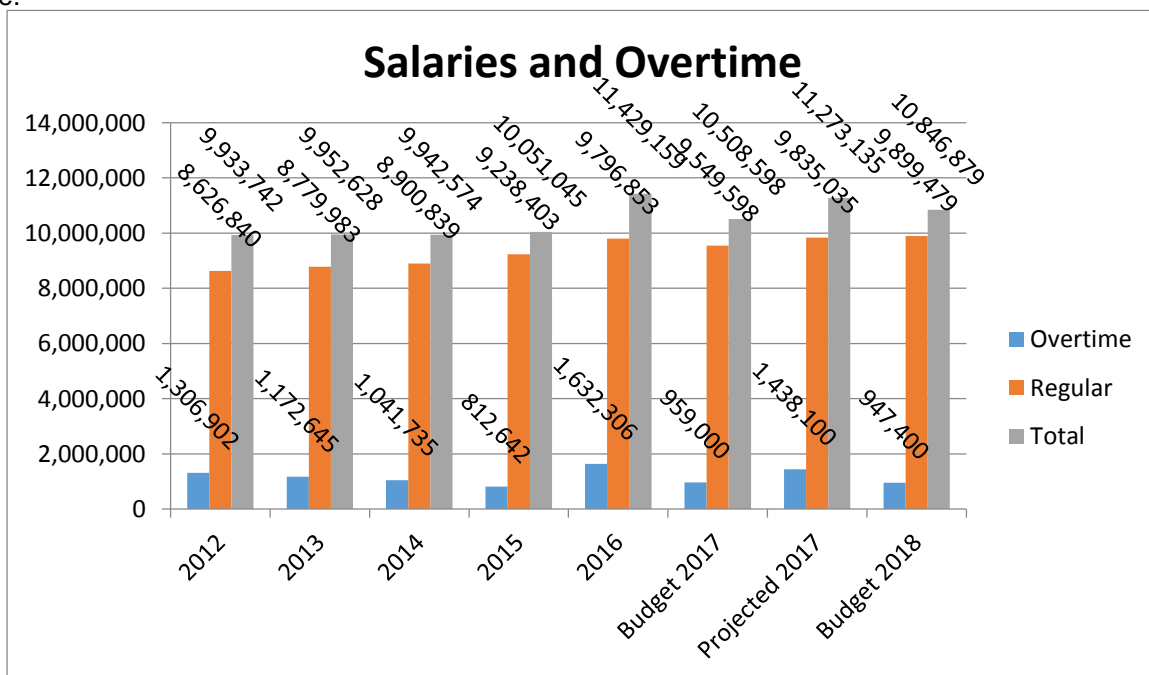


This year has been, and will continue to be, difficult with present staffing and increased inmate population. As you can see from the chart below, in recent years our staffing levels have remained pretty constant despite security changes and new regulations pursuant to our Variances. The chart below represents total staffing, both Security/Operations and Executive/Administrative staff.

The 101 line reflects a nearly \$400,000 increase as a result of the ratified CSEA contract.

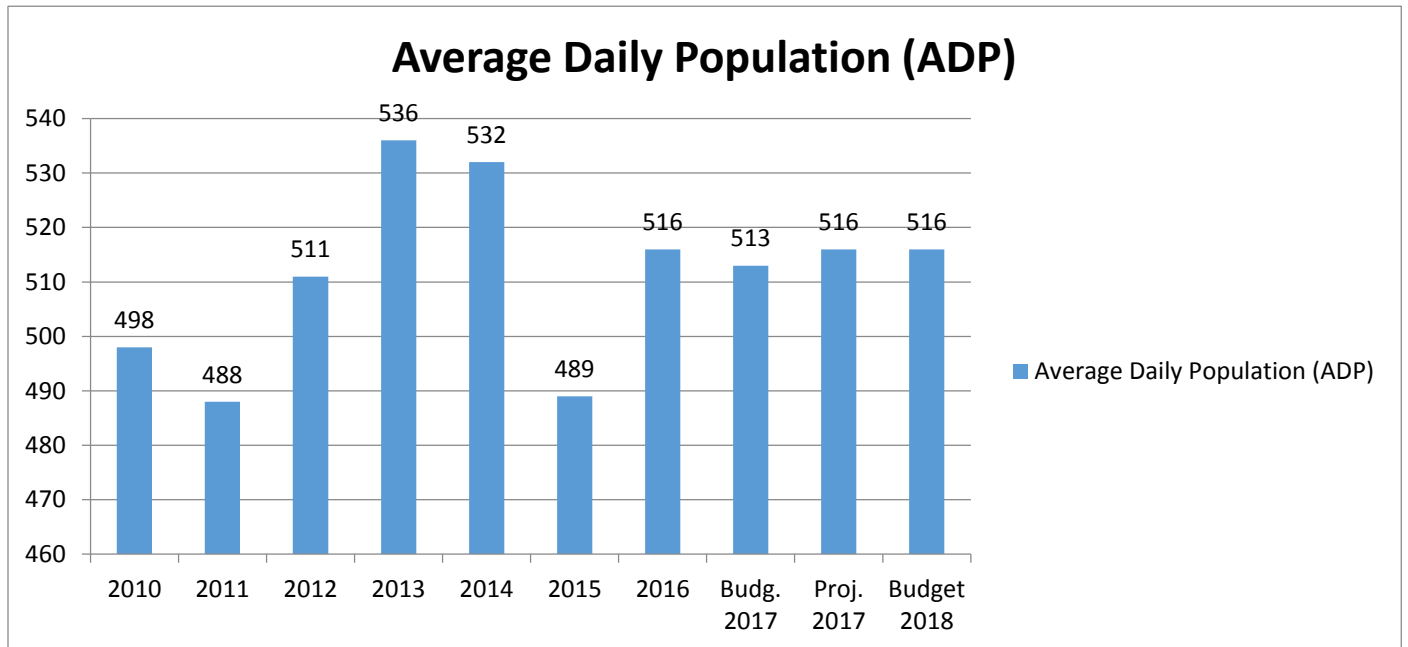
Overtime, our 102 line continues to be an area that we monitor daily. We are requesting \$947,400 for 2018. Over half of this amount (56%) is contractual – roll call and holiday pay. Considering our increases in inmate population, hospitalizations, one on ones, facility security needs and our decreases in staffing, this will be a significant challenge.

Our staffing overtime was affected mostly by close contact/1:1 observations, hospital transports and hospitalized inmates, long term sickness (LTS) of staff, disciplines of staff and security upgrades. These items alone accounted for nearly 1/3 of our overtime.



Our inmate population is again higher than it has been since 2014. The good news is we continue to house a number of federal inmates (ADP 15) which we budgeted at \$336,713 and are projecting at \$561,187.

The federal inmates do have some direct costs with an increased number of bookings, transports, staffing for the gym when



opened, and other miscellaneous costs, but they are minimal compared to the additional revenue we receive. We receive reimbursement for some of these miscellaneous expenses.

One thing we must keep in mind is that the OCDC is about 1/3 of a century old and not getting any younger. It is susceptible to the effects of aging like anything else. Perhaps more so with the tough use that it gets. I've been addressing this by compiling information on our physical plant systems that are prone to failure and that require preventive maintenance and scheduling them for replacement. I've been using an old energy audit as a guide for replacing them using more efficient and reliable equipment.

In 2011 we outsourced both our food service and our laundry. We recently reviewed both of those areas and this year I am proposing that we further reduce our costs by using two (2) part time custodian/laundry laborers to actually operate the laundry, with inmate labor to prepare and fold the laundry. We presently have a 1960's vintage washing machine that is no longer supported for service and will not last much longer. I am proposing the purchase of a new 75lb washer with shorter wash cycles to be added when we switch over to doing our own laundry. In 2016, we renegotiated our food service contract with Aramark. Our per meal cost is 1.072/meal. We serve approximately 654,810 meals per year.

Our policies and procedures are being modified to reflect our efforts to improve sustainability. It will highlight our efforts to improve efficiency through energy use reduction (lighting changes to LED, the use of more energy efficient motors, etc.), reduction in waste and the addition of a horticulture program to provide training and hands on applications in plant growing (both vegetable and ornamental), lawn care, landscaping, lawn equipment safety, transportation, storage and maintenance, and also composting. We have partnered with OCMBOCES to develop a curriculum and will provide inmates with certificates of completion of these various programs in hope that it will assist some of them as they re-enter the community. As part of this effort, we will commence a composting program to divert food waste from the 654,810 meals from the landfill and use it to produce needed soil for our program. We have purchased two (2) High Tunnels (30' x 96' each) to get this program going before the end of the year.

The Second Chance Canine Shelter continues to be a bright light at OCDC. A recent Open House was very well attended on a beautiful summer day and several of our dogs found new homes as a result. We have expanded the program to include female inmates accompanied by female Correction Officers on the afternoon shift. A recent news article pointed to a marked reduction in canine euthanasia and our program has supported that while giving our inmates a chance to positively interact with the animals in their care and training. Our shelter houses up to twenty (20) dogs in single occupancy. Our volunteer staff continues to grow, as well. Foot traffic in our shelter has increased greatly and I look for continued good progress in 2018. Recently, the Friends of Second Chance were given 15-20 pallets of dog food and supplies from Blue Buffalo. A follow up check of our inmates who have been through the program indicates that of the more than 50 inmates who have participated, none have returned to this facility. A collateral benefit is that over 100 dogs have been saved, as well.

Our facility has resurrected an inmate work release program in conjunction with local businesses in an effort to foster more of a sense of responsibility in the inmates. In the past year it has been in existence, inmate interest has grown a great deal and regularly scheduled hearings are held to find suitable candidates. Presently, there are seven (7) inmates who have been discharged who maintain their employment status, including one who is training as a shift supervisor at her place of employment. Again, this program has seen no recidivism of participating inmates.

OCDC has developed a Vivitrol Program to address the needs of opioid and alcohol addicted inmates. In conjunction with NYS Office of Alcohol and Substance Abuse Services (OASAS), our counselors and Correct Care Solutions (CCS), we have created a directive that allows volunteer inmates to participate. Vivitrol is a 30 day injection of Narcan that insulates the receptors that respond to opioids and alcohol, thereby preventing a person from getting "high." The response from inmates is encouraging. An inmate receives an injection about 2 days before release. He/she is transported directly to a treatment center upon discharge, to prevent them from "falling through the cracks."

In response to a question by an educator at OCDC, we are resurrecting our library, which was closed due to a contraband issue. With a cooperative effort of OCDC, OCMBOCES and Onondaga County Public Library, the new library will re-open shortly pending the hiring of a literacy coach. We are participating in a Family Literacy program which will allow inmates to read to their children in the visitation area. We will also be focusing on the use of electronics (iPads, Readers, Audio Books, etc.) to promote reading by inmates.

The Department of Correction continues to provide a number of programs to inmates with very little local money in our budget. Jamesville-Dewitt School District and BOCES provide classes for all our minor inmates who have not received a high school diploma. We also provide a variety of other programs such as:

BOCES -	GED testing GED tutoring Transition Computer program
PEACE Inc. -	Early Head Start (works with parenting skills and issues)
CCA (Center for Community Alternatives)	Substance Abuse Re-entry HIV/AIDS counseling
AA & NA -	Alcohol and drug rehabilitation
Law library	

The Department continues to review every area of our operation with the goal of running one of the best correctional facilities in the state in the most cost effective means possible.

While this does not cover every area of our budget it does cover the areas that are usually of the biggest concern.

Mr. Jordan:

- Assuming the merger of Corrections with Sheriff's Dept. goes through - trying to reconcile numbers – are there certain revenues and expenses you are looking to increase/decrease; some of the revenues lines combined together are lower than what would otherwise be expected

Mr. Morgan:

- Crosswalks were provided to the staff showing what the budgets would have been if separated - have to look at what it was the previous year for Corrections and Sheriff and then reconcile that

Mr. Jordan:

- i.e. on crosswalk – service to other governments, if adding the 2 together it should be an increase of \$561k; you are showing an increase of \$260k

Mr. Morgan:

- Sheriff's went down \$300k in that same line; add Corrections \$561k in; it is going to be offset by the decrease in the Sheriff's

Mr. Jordan:

- I took the 2018 budget amounts for each one
- Will have to work through this – its unproductive to try to talk about this intelligently when we just got the information today

Mr. Morgan:

- We have done mergers like this in the past and provided these crosswalks; I'd be surprised if they don't add up

Mr. Jordan:

- Corrections has 13 vacant unfunded and 9 vacant funded positions – what are the intentions with the 22 vacant positions

Mr. Hanna:

- Hopes to fill them – always looking to try to fill any positions that are vacant
- Operate with marginal staff number
- Have put in a request to fill them

Chair Knapp:

- How do you work your academy

Mr. Hanna:

- On our own; a sheriff's deputy participated in the last academy

Mr. May:

- A lot of information to take in with respect to the budgets for the Sheriff's Dept. and Corrections
- We have to figure it out – will take a little bit of time; hear everyone's opinion
- Not in a position to get into the numbers – may not even be appropriate right now
- From a budgetary standpoint from the Division of Corrections, have your priorities been met within this budget – any areas of concern or opportunity we need to be aware of – we are possibly stepping into a new venture, should make sure we are doing it right

Mr. Hanna:

- As long as the staffing remains the same, concerns are met

Mr. May:

- OT is up this year – where are you in terms of the staffing that you need to have or must have
- How does it compare with the 22 vacancies

Mr. Hanna:

- Presently down 10

Mr. Kilmartin:

- On a rolling basis, where retirees numbers tick up, probably constantly trying to backfill those – accounts for overtime

Mr. Hanna:

- Overtime has been coming down; go through cycles - modify schedule to try to optimize it have a level line going across the board re: people off on various days
- With retirements, people that leave the job, even sometimes when a person is disciplined for 2 – 4 weeks, we have to back fill that position
- Biggest contributor to overtime is constant watch or trips to the hospital

Mr. Holmquist asked for a breakdown of all of the expenses, operating budget, for the K9 shelter.

Mr. Hanna:

- It is primarily funded through inmate commissary funding and volunteers

Mr. Holmquist:

- Is it exclusively funded through those sources – there are no taxpayer dollars expended for the operating of that shelter?

Mr. Hanna:

- Just the salary of the correction officers working there

Mr. Holmquist:

- What the county incurs for operations, salaries -- is it split out in the budget anywhere
- Is everything else is covered by the fees (commissary), i.e. utilities, veterinary bills, food, etc.

Mr. Hanna:

• Yes; more and more of it is moving from inmate commissary funding to the Friends of Second Chance
Mr. Holmquist:

- There are \$0 expenses to the taxpayers in terms of operation that facility?

Mr. Hanna:

- Correct

Chair Knapp:

- The Correction staff is there anyway – extra people are not called in to go there

Mr. Hanna:

- Correct

Mr. Ryan:

- The K9 and some of the other programs are of value and good
- Even if there were some expenses, it is productive, rehabilitative, and gets people out of the system
- More inmates cause more overtime, more correctional health, more expenses in a lot of other ways
- Second Chance and work release programs, collaboration, especially with people getting educations is a good thing

Mr. Hanna:

- Have tried to prioritize the development of programs
- Every hour an inmate spends in a program to develop themselves or gain some education, is an hour they aren't going to spend trying to find a way to get over the system, or beat up a corrections officer or another inmate
- To play cards or basketball all day has got to be a little frustrating – thinks we are giving them an opportunity to help themselves a little bit

Mr. Jordan:

- Second Chance Dog Shelter – how do you determine which inmate will be working with the dogs

Mr. Hanna:

- In any of our programs, there is a vetting process that they go through.
- Have an inmate work coordinator who begins a folder on an inmate desirous of getting into a program
- Compile all information on their history, pre-sentence release report, recommendations of corrections officers that they interact with in their housing units
- Might be a progression moving from food service on up to the dog program
- They are thoroughly vetted; it comes under more scrutiny as they avail themselves to more privileges
- Working outside the fence on the grounds involves even more scrutiny of what their record has been, and if there is any risk involved, we won't put them out there

Mr. Jordan:

- As a general sense do they tend to be prisoners sentenced to shorter terms, or convicted of less serious offenses

Mr. Hanna:

- It starts with our classification program--inmates are classified on entry into the system; categorized as either minimum, medium, close, or close with privileges
- Close, or close with privileges are the 2 more serious classifications where they have no privileges or are unable to get out
- We won't mandate that anyone participate; it is strictly voluntary

Mr. Jordan:

- What would be a classification for someone to participate in the Second Chance program

Mr. Hanna:

- Minimum or medium

Chair Knapp:

- From recidivism standpoint – no one that has worked at the shelter has ever come back

Mr. Hanna:

- The only one that has come back has been a volunteer

Chair Knapp:

- What is the rental income

Mr. Hanna:

- Antennas for cell service

Chair Knapp:

- Solar farm up and running?

Mr. Hanna:

- They just made the connection very recently

Chair Knapp:

- Have we had capacity for federal prisoners

Mr. Hanna:

- Numbers for federal inmates have been up -- average was 9, are up to 15/day; right now at 21 or 22

Mr. Jordan:

- What's the revenue line for that

Mr. Morgan:

- Services – other governments

SHERIFF, pg. 4-77; Sheriff Eugene Conway; Jason Cassalia, Undersheriff; Ken Andrews, Chief-Civil; Joseph Ciciarelli, Chief-Police; Esteban Gonzalez, Chief; Custody; Paula Pellizzari, Captain



2018 Annual Budget Report

Sheriff Eugene Conway

Undersheriff Jason Cassalia

Police Chief	Joseph Ciciarelli
Custody Chief	Esteban Gonzalez
Civil Chief	Kenneth Andrews
Corrections Chief	William Hanna

2017 compared to 2018 Budget Requests

2017 Requested Direct Appropriations \$56,835,122

2018 Requested Direct Appropriations \$57,614,328

This represents a 1.37% increase in our requests.

A 2% increase in all contractually obligated salaries would increase our budget by 1.4%.

- 3rd year of this administration; on track to come within 2017

- Like to think that it matters – when it comes to the 2018 request
- Have been diligent in spending and trying to always look for ways to be efficient
- 1.37% increase request for 2018

Taxes that Property Owners have to pay on a \$100,000 home:

County Executive Proposal Sheriff Budget \$ 29.11
 Sheriff's Proposed Budget \$ 30.98

Our request is for \$1.87 more on a \$100,000 home.

5 REQUESTS

Request #1 → Restore the Sheriff's Salary line to the actual cost of staffing 547 Sheriff positions.

Request #2 → Restore the Automotive Equipment Funding for the 22 vehicles.

Request #3 → Restore funding for a required maintenance procedure (engine) for Air 1.

Request #4 → Fund our Supplies Line to 2018 requested level

Request #5 → Fund our Capital Equipment Line to 2018 requested level

1. Represents all 3 depts. (Civil, Custody, Police)
2. Last year requested vehicles; came into office faced a situation which was not good when it came to vehicles Put together a plan, held to it; it will be the plan for 2018 – 22 vehicles; asking for funding for 22 vehicles; have \$0 funding at the moment for 2018
3. If we don't stay on track for required maintenance for Air 1, the ship doesn't fly; have taken steps to be efficient with Air 1 program; there are certain procedures that have to happen that are timely

Request #1 → Restore the Sheriff's Salary line to the actual cost of staffing 547 Sheriff positions.

STAFFING

	Approved	Requested
• Total Police Personnel	212	217
• Total Custody Personnel	275	275
• Total Civil Personnel	10	10
• Total Civilian Personnel	43	45
	540	547

- Of the 7 positions, have identified areas that are not presently being met

1 Civilian: Justice Center Transition Coordinator

- This is a civilian position that focuses on providing inmate services that result in lower recidivism. Within the facility, the Coordinator will work with the Justice Center Programs staff, Medical and Mental Health staff, Jail Ministry, internal Educational Staff and other as necessary. The Coordinator will also work with external agencies such as Onondaga County Probation Department, Social Services, the various medical and mental health providers, substance abuse counselors, secondary and higher education, and housing services. The Coordinator utilizes the various partners to streamline and build a successful transition for an inmate to receive the specific services individualized for their success.

- Non-sworn position that could be very beneficial, not only to help people to not come back to the Justice Center, but also trying to help them move forward in their own lives

Undersheriff Cassalia:

- Nexus between criminal behavior, mental health, addiction, and needs for basic life necessities is of paramount concern
- Understands competing interests and fight for the allocation of each dollar; have loudly acknowledged the challenges of mental health, and addiction to include the Opioid addiction in our community through work groups, meetings, discussions
- For those in trenches of this battle--especially concerned for the impact to our community that are incarcerated and those who continue to move through the justice system that are traditionally outside the role and control of law enforcement
- Position is a civilian specialist that will focus on inmate services – will measure the result in lowering recidivism
- Breaking the cycle of incarceration, seen sometimes generally, is our goal--transition of that inmate into an environment that leads to success can be significantly overwhelming; continue to witness that failure at that juncture – even with best intentions
- Asking for help to bridge that gap and serve many communities' most vulnerable-
- Expect recidivism rates to decrease

1 Civilian: Crime Victim Specialist

- This is a civilian position that coordinates the needs of crime victims that often go unassisted. This person will provide assistance through: victim recompense boards, providing coordination for housing and sustenance needs, assisting with court orders or court process to include the District Attorney, will work with various victims groups such as McMahan-Ryan, Vera House, and specialist in elderly abuse, works with the religious community, coordinates the needs of victims with the efforts of the OCSO sworn staff, and trains members of the law enforcement community within Onondaga County.

Undersheriff Cassalia:

- Connected to the same theory on the other end
- Victims of crime sometimes find the justice system as a difficult maze--leads to frustration, anger, revictimization
- Not a new phenomena – seen as standard of care across the nation

- Position focuses on assisting victim and family and those that care for them – seeks remedies beyond the gavel and sentence
- Lots of times folks don't know what is out there and how to get those services
- Impacts of crime and criminal behavior can linger and continue to affect those
- Bring normalcy back to victims

5 Sworn Deputies: Community Relations Officers

Their responsibilities include the coordination and development of programs including, but not limited to, the following:

- Bicycle safety programs
- Children's fingerprinting **Safe Child ID**
- Personal safety programs for children and adults
- Senior citizen safety and identification programs
- Car seat installations and inspections
- Onondaga County Sheriff's Office public displays
- Annual Heroes & Helpers Target event.
- Recruiting for new members

This unit also serves as the coordinator for the County's Neighborhood Watch Program:

- Working closely with Officers of Neighborhood Watch of CNY Inc.
- Attending neighborhood watch meetings and presenting safety programs and ideas as well as answering questions from the community
- Facilitating the training for new groups
- Maintaining a record of all groups formed within Onondaga County
- Organizing the Onondaga County Sheriff's Office displays for National Night Out
- Assisting with other community events
- Giving community presentations

Sheriff Conway:

- Positions were also requested last year for the 2017 budget – were not honored, not funded
- These positions are important; attempt to create stronger relationships between law enforcement and community
- Straight forward responsibilities and duties – but have no opportunity to do any of these things based on our call volume and staffing, which requires police deputies to be out servicing calls

Request #2 → Restore the Automotive Equipment Funding for the 22 vehicles.

FLEET

Requesting to replace 10% of our Fleet which represents Police, Custody, and Civil Departments.

Patrol (Marked)	13	Ford Utility Interceptor
	1	Cargo Van
Evidence(Marked)	1	Ford Utility Interceptor
Civil	1	Ford Utility Interceptor
Special Enforcement(Marked)	1	Chevy Truck
K-9 (Marked)	2	Ford Utility Interceptor
CID	1	Ford Fusion
Transport (Marked)	2	Ford Utility Interceptor
TOTAL REQUEST	22	

- As it stands, will not have any funded vehicles being replaced
- Only 1 of the vehicles is contractually obligated
- Whether it's police, custody, or civil – these are vehicles being used each and every day

Assigned Cars

- Year 2014 _____ 76 cars
- Year 2015 _____ 68 cars
- Year 2016 _____ 62 cars
- Year 2017 _____ 61 cars

Assigned Cars have been reduced by 20% since this Administration started.

- Diligent - continue to find way that we can maximize the fleet that we have

Request #3 → Restore funding for a required maintenance procedure (engine) for Air 1.



The only law enforcement helicopter now in Central New York that is providing life saving services to County and City residents as well.

- Air 1 needs as scheduled maintenance procedure on its engine – has to happen in 2018
- Required – will allow continued use of helicopter, almost 20 yrs. old
- Keep it in service for calls in county and city--respond to every single police department request for Air 1
- For engine overhaul

Request #4 → Fund our Supplies Line to 2018 requested level

- Police Body Cameras
- Police Radios
- Road Flares
- First Aid Kits
- Kitchen Equipment
- Police Vehicle Equipment



- Much is to outfit the cars being replaced
- At the moment, won't be able to begin implementing body cameras, police radios, etc. unless funding comes back

Request #5 → Fund our Capital Equipment Line to 2018 requested level

- Body Scanner for Justice Center to cut down on contraband
- Replace the interview recording system in the Abused Persons Unit




- At the moment, would not be able to go forward

<u>Account</u>	<u>Description</u>	<u>2018 Sheriff Original Request</u>	<u>2018 Executive Submitted Budget</u>
641010 Total	<u>Regular Employee Salaries</u>	\$34,493,464	\$33,764,861
641020 Total	<u>Overtime</u>	\$6,027,239	\$6,027,238
641030 Total	<u>Part-time Employee Salaries</u>	\$775,000	\$775,000
691250 Total	<u>Group Life Ins</u>	\$14,636	\$14,636
692150 Total	<u>Capitalized Furnish & Equip</u>	\$139,809	-
671500 Total	<u>Automotive Equip Bud & Exp</u>	\$610,999	-
693000 Total	<u>Supplies & Materials Bud Load</u>	\$1,470,231	\$865,326
694010 Total	<u>Travel Training Bud Load</u>	\$103,440	\$90,002
694080 Total	<u>Professional Services Budget Load</u>	\$160,438	\$160,438
694100 Total	<u>All Other Expenses Budget Load</u>	\$126,348	\$126,348
695700 Total	<u>Contractual Exp</u>	\$12,059,271	\$12,059,271
694130 Total	<u>Maint, Utilities, Rents Budget</u>	\$1,595,631	\$1,004,630
674600 Total	<u>Provisions for Capital Projects</u>	\$168,800	\$164,196
	DIRECT APPROPRIATIONS TOTAL	\$57,745,304	\$55,051,946

Capital Improvement Project (CIP) that will fund a Needs Assessment and Plans for a Public Safety Center that will consolidate several Departments within County Government into one centralized location.

- Vote in Nov. about bringing Jamesville Correctional Facility within the management of the Sheriff's Office
- May be an opportunity to combine 911 with Emergency Management
 - Not going far enough – not about agencies coming under control of the Sheriff
 - Have been before the legislature and county executive – have many facilities that the Sheriff's Dept. operating out of and all of them are in need of repair
 - Seems to make sense – why are we repairing 8 roofs in county buildings instead of 1; why contracting out plowing for 8 parking lots instead of 1
 - Sheriff's headquarters doesn't have a standby generator and is not handicapped accessible
 - Many needs in the county but thinking about this globally, and is supportive of – Undersheriff travels to other parts of the country to assess police agencies – many times comes back from progressive areas where they combine the 911 Center, Sheriff's office, other emergency mgmt. offices in one building with one parking lot for everyone's fleet
 - We need that to happen in the Sheriff's office, but thinks it should be included with 911 Center, or Emergency Management Dept.
 - Going forward, as things become more difficult doesn't know why this can't be made a priority
 - In the meantime in Sheriff's office - dealing with buildings that are flooding, roofs leaking – continue to deteriorate
 - Hopes his office can continue to work with anyone/everyone to perhaps provide a lot of services under one central location without splintering ourselves across the county – be more efficient in our services

Chair McMahan:

- Thanked the Sherriff, deputies and chiefs for honoring budgetary obligations

Chair McMahan

- Some of the requests-- staffing number--these are 7 creates?

Chief Andrews:

- It is 540; these are 7 additional positions

Chair McMahan:

- The first position request (Justice Cntr. Transition Coord.) – there is a lot of opioid money that feds have rewarded to states to be funneled back into our communities
- It would make a lot of sense for this position to be funded with that type of grant money – have we seen any of that money

Ms. Rooney:

- Seen to date about \$50k received by the Health Dept.
- Anticipating that Oasis will have ongoing grant applications – can consider this as part of that

Chair McMahan:

- 2nd postiton (Crime Victim Specialist) – should this type of position be in your office; should it be a Sheriff; is that where it is in different communities; of a different type of a position in a different department that does the same work – thinks the work is important

Undersheriff Cassalia:

- Normally it is housed in larger law enforcement organizations – large municipalities, cities, etc., that have the bulk of or deal with a large percentage of victims
- They tend to be able to not only respond to the initial call for service, but build a culture around when responding, depending on certain variables, activating these people so they can get in on the front end of the crisis and start assisting
- A start point – as soon as they can after the incident so that law enforcement can do the traditional job of investigating the crime, finding perpetrators, bring them to justice, while this component works alongside law enforcement

Chair McMahan:

- How many body cameras are you looking to get – what is the nexus of the issue
- A lot of urban center police departments – its for both protection of the officer and for the community at large
- Is that the goal here; are you interacting in many uncomfortable situations in the towns that aren't as widely reported as they are in the City of Syracuse

Sheriff Conway:

- It's all about transparency; whether a call in the county or city, it doesn't matter – it's about that interaction
- About it being recorded in a way that with whichever person comes forward and wants to make a complaint or it's about exonerating the officer
- Technology in body cameras keeps moving so rapidly; as it gets better, it gets a little bit less expensive
- It's more about putting the body camera on the officer's uniform that a lot of people don't realize and don't understand – it's the cost, time, and effort behind that when it comes to storing that data, redacting that data – that almost requires more time and effort and money than the actual purchase
- Could introduce body cameras that just record something for 5 minutes, but if we don't store it properly and make it available for a certain period of time, we are almost defeating the purpose of the body camera. Then the appearance comes with "you intentionally erased it", or something happened
- Don't want to get into a program that we can't fully sustain – can become very expensive for law enforcement
- Feel it's time to start going down that road – time it here to start with a pilot program
- Once we step into that direction, it is very difficult to come back or re-track our steps; also making it a step forward to the total commitment of a body camera program

Chair McMahan:

- Concern that once you start it, there's no way to move backward
- Where's your seizure fund – if funds are there, maybe fund a pilot program, then after enacting it for a year, it might make a better case of whether you want to continue to go forward
- This discussion is more of an exchange of ideas than anything else

Chair McMahan:

- Pg. 4-77 - Contractual expenses up \$683k – what does that represent

Chief Andrews:

- Its CCS – medical services – automatic 3% escalation built into the contract

Mr. Morgan:

- Represents a combined budget - \$700k coming over from Corrections

Chair McMahan:

- Svcs. other governments - \$260k additional revenue – that's the federal inmates?

Mr. Morgan:

- Correct

Chair McMahan:

- 101 line – additional \$10 million is the correction officers, plus union salaries

Mr. Morgan:

- We know you just got this and need time to review; can see the Corrections budget and Sheriff's budget by themselves and evaluate them individually

Chair McMahan:

- Maint., Utilities, Rents going up \$252k – what is that attributed to

Mr. Morgan:

- Corrections was \$533k; bringing that over to the Sheriff's Dept., actually shows that the Sheriff's have gone down by \$281k
- Have to bring the Corrections number over; a decrease in the Sheriff's line of \$281k – net is the increase

Chair McMahan:

- Who are we paying out of that line

Mr. Morgan:

- All sorts of things... utilities, security system

Chief Andrews:

- That's where there Air 1 engine overhaul would come out of - \$275k

Chair Knapp:

- Hopefully will have a decrease in Corrections with the solar panels going on line

Chair McMahan asked to be provided with a backup of what that line represents.

Chief Andrews:

- There was \$70k in that line for installing new equipment in cars; that was cut out when they cut the calls
- Buy the equipment through the supplies line, but pay for the installation in this line

Mr. May:

- Thanked the Sheriff's Dept. for the job everyone is doing. From a Ways & Means standpoint, the work that has been done fiscally is certainly appreciated and noted.
- It's unfortunate when we have these discussions, for things that are essential to public safety, to be not included.

Mr. May:

- Transition Coordinator – is it more of a pre-emptive effort --- as someone is transitioning out this individual would be working with folks who are transitioning out to get ready to do so – pre-release

Undersheriff Cassalia:

- Yes, it's pre-release – it's while an individual is inside the Justice Center; working behind the scenes and identifying all those causational factors, all of the issues outside of the crime itself
- Push them into the right types of resources and services to solve some of those issues
- It is a niche right now where there is nothing there

Mr. May:

- Is anything being done right now, and if so by whom

Undersheriff Cassalia:

- No; it is also connecting them to programming while still incarcerated and help them transition all of the services
- There are all sorts of services out there--how do we get them to those places so they can utilize them, , thus reducing recidivism
- We track those numbers, look at them, are in constant discussion about how they affect us and the organization; how they impact our budget; and how they connect to the health, safety, and welfare of the entire community – how do we drive the recidivism numbers down

Mr. May:

- Crime Victim Specialist – for the record, I was speaking to Legislator Kilmartin, can you explain how this differs from the DA's office with their crime victim advocates; how would this person compliment that process, do something different, or fill a void that it not there

Undersheriff Cassalia:

- Would take place on the front end of any kind of criminal activity – someone that would be evaluating the cases coming in on a regular basis; focusing in on their ability to connect, and connect with each and every victim at onset and help them transition
- There might be some handoff – not familiar with how deep the DA's office goes; there is a lot of territory that is not getting covered – hear the concerns of that echoed in victims
- Focused on victims – how to better serve them

Sheriff Conway:

- Most, if not all, of the victims that the DA's office deals with are victims of which there has been an arrest, and probably this is going to be prosecution
- Talking about victims of which we respond to many calls where a person is a victim of a crime, but unfortunately it never leads to an actual suspect or closure to that case
- See it more and more, especially with seniors, where they have become a victim; the deputy leaves and does the report – many times that victim has no idea where to turn for services
- What we would be doing – once that deputy responds to complaint and understands that there is a victim, the Crime Victim Specialist steps in and helps them in whatever way they can

Mr. May:

- Community Relations officers being sworn deputies – is there an advantage to that vs. an SPO or something along those lines

Sheriff Conway:

- In most police agencies, the community relations people are sworn officers – because they are involved in law enforcement, they can better answer a question than a non-sworn person; they are better able to facilitate something
- Some of the events that we go to require training – usually done on a police level
- We are the face of law enforcement and think it is important that they be a member of law enforcement
- SPOs – would be venturing down the road of a part-time position; with what we can provide now with community relations unit of 2 people – a lot more could be done with the additional person

Mr. May:

- This is an augmentation of what you are presently not doing enough of

Mr. Jordan:

- Increase in positions – are you looking to create additional positions or fund positions on the roster; have 27 vacant unfunded and 21 vacant funded positions – many are deputy sheriff positions at various levels

Chief Andrews:

- Looking to at least fund some of those positions; over the years there were positions that were unfunded
- Looking to fund 5 deputy positions; if they are unfunded now – would like to see them funded
- The ones we have presently, we intend to fill
- Salary savings – have people retiring all the time – there are some unfilled right now that are unfunded
- Screening now to look to an academy to fill those positions to our 540; would like the approved 547
- 7 positions – 2 are new; the other 5 are on our list and unfunded now

Mr. Jordan:

- Svcs Other Govts. – net revenue decrease of \$191,831 for city abstract charges for justice center due to decreased salary, wages & fringes for custody division – wasn't aware salaries were going down

Mr. Morgan:

- Its reconciling items – charge the city via abstract based on the budget; included in that amount is a reconciliation from 2 prior years' actuals
- Look at what we actually spend – that the reason you see a decrease
- Happens with all of the abstract items

Mr. Jordan:

- What gets charged to the abstract

Mrs. Venditti:

- Direct appropriations plus fringe just for the custody division
- The custody budget is inflated – based on when this agreement started, that value is inflated every year by the percent that the custody budget inflates

Mr. Jordan:

- Their contribution is a percentage of the total budget?

Ms. Venditti:

- Yes

Mr. Kilmartin:

- Talked in concept about a consolidated facility or facilities for the Sheriff's office and different public safety related entities; discussed through the years a concept for storage of evidence & large pieces of equipment under your control – do you have a specific vision for what you would like to see

Sheriff Conway:

- Yes – have had preliminary ideas; but wants to emphasize that they just don't pertain to our needs
- Thinking of a 911 Center, Emergency Management, some of the volunteer organizations when they are in a community; search & rescue organizations that need places to park a vehicle or have an office
- Concept is about combining uniform resources – meaning one large training room, one very large locker room, things that would be utilized by many different people – keeping their own separate identity if they choose
- Wants to emphasize – it's not about the Sheriff being in control of the 911 Center; it's about our facilities and what plan there is going forward – if any

- Talking about a crisis with our facilities, but looking/hearing about other public safety agencies in the county

Mr. Kilmartin:

- If the Public Safety Chair, either current or future, is interested in a concept like this, it would be worthwhile to pursue consolidation of facilities for your office, and then maybe adding other agencies where there are efficiencies and where they are complimentary
- Evidence – so many different police agencies all collect evidence, maybe housing it, at different locations; DA's office is the end user – have always thought there must be efficiencies to storage, maintenance, heating, ventilating the facilities that house/preserve it for necessary use
- Maybe a means to do and a la carte menu for adding or peeling out entities that would or would not work well in such a facility

Sheriff Conway:

- It's all about momentum; just appearing to be going in separate directions right now
- Looking at it and hearing about what other places in the country are doing about it seems to be a purpose for me to bring it up
- Don't have any money going forward for any study about this – there has to be some momentum to include financial

Mr. Kilmartin:

- All have received information on how the new arraignment is being advanced; Kathy Dougherty, Assigned Counsel was in talking about the concept and proposed schedule
- Knows it is going to be a concerted effort between the Sheriff's office, transport, DA's office, Assigned Counsel, and court administration; some discussion about it ramping up in 2017
- In talking to some folks, it didn't seem like the left hand knew what the right hand was doing with the different parties involved
- Do you have a perspective on where it is in the process; how you see it going forward in 2017 or 2018, if it is getting closer to getting ramped up

Sheriff Conway:

- No doubt it's going to happen; refers to it as another unfunded mandate; will deal with it as far as our role in this;
- Ideally, it's a good direction to be going in, but we are going in many different directions every day and night with transport units out to all various municipal courts and specialized courts
- Adding another segment – having additional deputies available to take people to the centralized arraignment court is an added cost – it's an added effort on our part
- Certainly will participate but was disappointed, not surprised, to see where the conversation started, and where it's at – some of it is being reimbursed, but our part is not
- There was a comment made about finding it within our budget – that is becoming an overused phrase
- Will make it work – we have to; hopefully going forward it turns out to be the best avenue for it – more steps have to happen before it can be a totally good idea

Mr. Kilmartin:

- Does it appear the coordination with all the different entities is coming together

Sheriff Conway:

- It's coming together; there was a lot of unknown – several meetings with questions that didn't have answers
- Brought up concerns about where funding will come from to accomplish this; now becoming clear where that funding is coming from and not coming from, is basically playing out the way I thought it would be
- Will adhere to our part, but don't have budgeted money; even to come up with 2 – 4 more transport deputies
- Being progressive – other parts of this country do video arraignments – doesn't know why we don't do them in this state – it is something that could be done efficiently, safely

Mr. Jordan:

- Capital proposal makes sense – not sure of what time horizon you are envisioning
- We just approved millions of dollars for improvements at 911 center

- Unrealistic that it is something that is going to be happening in the near future, when we just spent million on capital improvements
- Have you had conversations with the Co. Exec. about what you are envisioning
- Seems it will be years down the road; would be an ongoing dialogue to be moving towards

Sheriff Conway:

- Have had conversation with people – not a secret
- Our situation is driving this, but thinking beyond ourselves, have had conversations with people and make comments out in the communities
- Anything is possible with the right amount of planning – just because the 911 center wouldn't move in with us tomorrow, doesn't mean that 3 years from now when they encounter another upgrade or maintenance situation, that there wouldn't already be the infrastructure in wherever we would be going to accommodate them
- 911 Center will always be in Onondaga County; not planning for something that in 10 years will be phased out
- That's the kind of thinking that needs to happen – whether an existing building or brand new building – that isn't the topic at the moment; it's about thinking collectively about our own situation in our own county
- It seems to make sense, but then gets lost

Mr. Jordan:

- It does make sense, but with the E911 services you are talking about power lines, facilities – there is an awful lot involved with moving that over to a new building
- All those services and infrastructure would have to be moved over
- Not saying it's a bad idea; saying that that is something that needs to be built towards – saying down the road this is what we want to do – then get the resources and planning in place so when the time comes, you can pull the trigger and make the change

Sheriff Conway:

- I started in the 70's at a building across the street; the 911 center at that time, called *Communications*, was in the Sheriff's Headquarters Building. Anything is possible.
- Understands about the cost and planning – confident that with everybody putting their heads together it could be done; done with a long range plan that in the end we wouldn't each be sitting here talking about how we will keep our buildings up to date

Mr. Jordan:

- I'm sure you are right – just encouraging all parties involved to have ongoing dialogue, come up with a cohesive plan on how to accomplish it

Ms. Rooney:

- Between the executive's office and the sheriff, that is where these conversations emanated from
- We know the issues with the Sheriff's Dept. and their facilities, evidence storage, but there are also other issues
- It makes sense for commonalities to occur
- If we were to present something like this, you can rest assured it would include the multitude of public safety agencies that the county uses

Chair Knapp:

- There is money currently in CIP for planning, needs analysis, etc.

Dr. Chase:

- Read and heard a lot about the Transition Coordinator position and all of the good things that come from it -- at least finding somebody a place to live so they are not ending back in the jail
- Heard from Commissioner Hanna about a lot of the programs that are in place at the penitentiary to help people transition better
- When the Sheriff's Dept. takes over, would this be the type of position where you would have one for the Justice Center and a person at the penitentiary too, or one person taking care of everything

Sheriff Conway:

- Difficult to answer at the moment; will look into seeing if there are similarities happening between the two facilities

- At Justice Center no one is sentenced – we see people come in and at some point are going to be leaving – those are the people who are really in need vs. someone who has a sentence and knows 6 months from now when they are being released
- Ours is more of, for example - the person is going to be released tomorrow morning – what can we help them with

Dr. Chase:

- Everyone is aware of what the dire need for opioid treatment is in this community
- If we do have grants geared to doing treatment and education, would hope the money wasn't taken for something like this unless we could actually put them in a treatment program that was funded through that
- We get so little, hates to see it disbursed for something other than opioid treatment

Mr. May:

- Reluctant to ask specific financial questions today – a lot of this is starting to materialize before our eyes in detail
- Police patrol total cost up \$2 million from 2017 – is it mostly contractual changes

Chief Andrews:

- Some of it is the effect of the contract, some of it was that most of the salary savings projected for last year were projected into the police budget
- Police 101 line was cut last year – it was not disbursed to Custody because we can't cut positions in Custody
- Savings was mostly realized in police line – not presenting those cuts from last year – worked our budget as a whole, not as police and custody
- Will come in under budget in 101 line for 2017
- Police line is higher this year because of so much salary savings placed on that line

Mr. May:

- Position standpoint between criminal investigation and navigation – it seems like there is a shift – are you creating shifting emphasis to the navigation side -- program narrative shows 2 positions for navigation; criminal investigation is down a couple of spots
- No funded positions in navigation last year -- 2 in this budget; 45 criminal investigators last year – 39 this year
- Are you shifting emphases from a strategic or program standpoint

Sheriff Conway:

- No – not shifting emphasis – trying to accomplish both
- Navigation is seasonal – trying to accommodate those needs for services as well as detectives

Ms. Rooney:

- Financial situation is a little confusing – would like to dispel any confusion about the county executive's support
- Last year public safety was exempted with the early retirements -- Sheriff was exempted \$2.6 million -- all other departments had to eat those budgetary savings to balance the budget
- Those numbers still exist – wants to make sure we are starting from a clear playing field

Mr. Morgan:

- \$3.1 million originally put in salary savings in the Sheriff's Dept. related to the retirement incentive;
- We allocated based on those eligible and likely to retire; added \$2.6 million in the clean-up resolution – took it from DSS, Facilities, and a host of other depts.

Chair Knapp:

- How many retirees did you have last year from the retirement incentive program; were any brought back on a part time basis on the 103 line

Chief Andrews:

- No

Chair Knapp:

- Buying a vehicle(s) with grant money, \$110k?

Chief Andrews:

- Have done that in the past – K9 or bomb grant – can buy a vehicle that way sometimes- last year bought a K9 vehicle

Chair Knapp:

- Is an academy scheduled

Sheriff Conway:

- Yes – at OCC – likely will occur right after the first of the year

Chair Knapp:

- Certainly successful last year at OCC; and your collaboration with other department too

Chair Knapp

- Air 1 – rarely goes to a fire dept. meeting or another group like that where I don't get asked about it - it's a very important piece of the puzzle
- How much money is in the Foundation

Sheriff Conway:

- Don't have exact, but believes it is less than \$100k

Chair Knapp:

- Any revenue this year for Air 1

Sheriff Conway:

- No – have pulled away from that commitment – it was costing the county more money than receiving by leaps and bounds

Chair Knapp:

- Pistol permits and wait times?

Chief Andrews:

- Wait time down to about 10 days

Chair Knapp:

- Excellent – back from pushing 13 months at one point

Chief Andrews:

- Gun show last weekend – instituted a remote registration
- If people want to go to the gun show and buy a pistol, they could go right to our booth and register it right there

Chair Knapp:

- That has been a success story – thank you for taking care of it

Chair Knapp:

- Opioid crisis – what kind of impact has it had on your operations – can't put a number on it – will try to put a number on it if we go forward with a lawsuit like some of the other counties are doing

Chief Ciciarelli:

- Up to this point our overall call volume has gone up about 11%
- To derive from direct opioid crisis, would have to do an analytical study
- Do see an increase in calls repeating – going back for overdoses to the same home
- Causing us to deviate resources – having to go back to those calls when maybe should be putting effort into some other things

Chair McMahon:

- Do we track those same numbers in the jail – how many of the arrests seen are drug related/opioid related

Chief Gonzalez:

- It's not just opioid, but we track opioid use – 70%-80% of people coming into the facility are drug and/or alcohol related somewhere in the crime
- Now finding with Vivitrol program that was instituted, that the world moves according to need – inmate population and people on the outside now have moved to cocaine as the drug of choice
- Because Vivitrol stops the individual from getting high from the opioid, cocaine is being used more now as opposed to the opioids

- You can still die from an overdose even though you are on the Vivitrol, you just don't get high; some have gone out and continued to get high over and over again, wondering when it's going to kick in. They end up dying because they don't feel the effects of what it is doing biologically to their body.

Chair Knapp:

- At some point we may be asking to help put together the numbers for the impact; every little piece of the puzzle seems to be impacted by this

The meeting was adjourned at 3:33 p.m.

Respectfully submitted,

Deborah L. Maturo

DEBORAH L. MATURO, Clerk
Onondaga County Legislature

ATTENDANCE

COMMITTEE: *Ways & Means Budget Review* 0
Sherrif / Correction
DATE: *9/19/17*

NAME	DEPARTMENT/AGENCY
PLEASE PRINT	
<i>Julius Perrotta</i>	<i>COMPTROLLER</i>
<i>F. Spencer Givens</i>	<i>Onondaga Soil & Water</i>
<i>Megan [unclear]</i>	<i>OMB</i>
<i>[unclear]</i>	
<i>TAMIA JACKAUSKI</i>	<i>Financial operations</i>
<i>David Chaplin</i>	<i>Personnel</i>
<i>Jeffrey Passaro</i>	<i>OCSBA</i>
<i>Sean Andrews</i>	<i>OCSBA</i>
<i>Jim Maturo</i>	<i>Comptroller</i>
<i>Math Beadnell</i>	<i>Comptroller</i>
<i>Andrew Kauer</i>	<i>OMB</i>

ATTENDANCE

COMMITTEE: *Ways and Means Budget Review*
Sherrif / Correction
DATE: *9/19/17*

NAME	DEPARTMENT/AGENCY
PLEASE PRINT	
<i>WILLIAM / ANNA</i>	<i>OCD</i>